

**TOWN OF  
CHARLESTOWN, RHODE ISLAND**

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2016**

Prepared by:

Patricia M. Anderson

Treasurer



TOWN OF CHARLESTOWN, RHODE ISLAND

**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2016**

TABLE OF CONTENTS

	<u>Schedule</u>	<u>Page(s)</u>
<b>INTRODUCTORY SECTION:</b>		
Letter of Transmittal .....		i - vii
Municipal Officers Listing .....		viii
Organization Chart .....		ix
<b>FINANCIAL SECTION:</b>		
Independent Auditor's Report .....		1 - 3
Management's Discussion and Analysis .....		4 - 17
<b>Basic Financial Statements:</b>		
<b>Government-Wide Financial Statements:</b>		
Statement of Net Position .....	A-1	18 - 19
Statement of Activities .....	A-2	20
<b>Fund Financial Statements:</b>		
<b>Governmental Funds:</b>		
Balance Sheet .....	B-1	21
Reconciliation of the Governmental Funds Balance Sheet (B-1) to the Government-Wide Statement of Net Position (A-1) .....	B-1	22
Statement of Revenues, Expenditures, and Changes in Fund Balance .....	B-2	23
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance (B-2) to the Government-Wide Statement of Activities (A-2) .....	B-3	24
<b>Proprietary Funds:</b>		
Statement of Fund Net Position .....	C-1	25
Statement of Revenues, Expenses and Changes in Fund Net Position .....	C-2	26
Statement of Cash Flows .....	C-3	27
<b>Fiduciary Funds:</b>		
Statement of Fiduciary Net Position .....	D-1	28
Statement of Changes in Fiduciary Net Position .....	D-2	29
<b>Notes to Basic Financial Statements</b> .....		30 - 73
<b>Required Supplementary Information:</b>		
Schedule of Changes in Net Pension Liability and Related Ratios .....	E-1	74
Schedule of Employer Contributions .....	E-2	75-76
Schedule of Funding Progress for OPEB Plan .....	E-3	77
Schedule of Revenues, Expenditures, Other Financing Sources (Uses), and Changes in Fund Balance (Non-GAAP Budgetary Basis) - Budget and Actual - General Fund .....	E-4	78
Schedule of Budget Estimates and Actual Revenues - General Fund .....	E-5	79 - 80
Schedule of Appropriations and Actual Expenditures - Budgetary Basis - General Fund .....	E-6	81 - 84
Note to Required Supplementary Information .....		85
<b>Other Supplementary Information:</b>		
<b>Combining Financial Statements:</b>		
<b>Non-Major Governmental Funds:</b>		
Combining Balance Sheet .....	F-1	86 - 92
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance .....	F-2	93 - 99

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2016**

---

TABLE OF CONTENTS

	<u>Schedule</u>	<u>Page(s)</u>
<b>Other Supplementary Information (Continued)</b>		
Tax Collector's Annual Report .....	G-1	100
 <b>REPORT IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS:</b>		
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <u>Government Auditing Standards</u> .....		101 - 102

# TOWN OF CHARLESTOWN

## INTRODUCTORY SECTION

---



**Patricia M. Anderson**  
Treasurer  
PAnderson@CharlestownRI.org



**TOWN OF CHARLESTOWN**

4540 South County Trail  
Charlestown  
Rhode Island, 02813  
Phone (401) 364-1235  
Fax (401) 364-1238

December 23, 2016

To the Honorable Town Council:

The Comprehensive Annual Financial Report of the Town of Charlestown is hereby submitted for the fiscal year ended June 30, 2016, in accordance with the Town Charter, Section C-72. Responsibility for the accuracy of data, and completeness of the presentation, including disclosures, rests with management. To the best of our knowledge, the information contained herein is accurate and representative of the financial position of the Town of Charlestown. It clearly reflects the operation of the Town as measured by the financial activity of its various funds.

This document provides a summary of related costs for providing services to its citizenry, as well as changes in fund balance and financial resources for the year ended June 30, 2016. The Comprehensive Annual Financial Report is a joint effort between Town Management and our auditing firm, Cayer Caccia, LLP Certified Public Accountants.

The Comprehensive Annual Financial Report is presented in three sections. The introductory section is not audited and includes this letter of transmittal; an organizational chart and a listing of the Town of Charlestown's principal elected and appointed officials. The financial section includes the Government-wide Financial Statements, the Statement of Net Position, Statement of Activities, Business Activities statements and all required supplemental information including the Management Discussion and Analysis as required by Governmental Accounting Standards Board Statement No. 34.

A single audit section relating to federal financial assistance is not required for the 2016 fiscal year. In 1996, the US Office of Management and Budget issued Circular A-133 rescinding Circular A-128 as it related to Audits of State and Local Governments. The Single Audit applies in years that the Town of Charlestown expends \$750,000 or more in federal funds.

Copies of this report are on file in the Town Clerk's Office and the Cross Mills Public Library for public inspection. Individuals wishing to obtain a copy may do so by submitting a written request to the Treasurer's Office at 4540 South County Trail, Charlestown, Rhode Island 02813. This report is forwarded to the Rhode Island Auditor General's Office, as prescribed by state law, and to state, local and other miscellaneous agencies such as the Town's financial advisors.

## Community Description

The Town of Charlestown, incorporated on August 22, 1738, is a seaside community located in the southwest portion of Rhode Island. It encompasses thirty-six square miles of land, six miles of inland water and approximately six miles of coastline along Block Island Sound. The Town is a physically diverse community with flourishing beach colonies, unique village centers, and large tracts of open space. The Town is a perennial vacation and tourist location offering exceptional swimming, camping and fishing opportunities. Consequently, between the months of May to September the Town's population swells to more than twenty thousand, including seasonal inhabitants.

Charlestown's year-round population, according to the year 2010 census was 7,827, a decrease of 32 from the year 2000. In 1970, year-round residents totaled 3,200, 1980 totaled 4,800, an increase of 1,600 residents. In 1990, the population of year-round residents had grown to 6,478, increasing another 1,678, or 35%. The 2000 census showed an increase of 21% to a total year-round resident count of 7,851. In 2010, the population dropped to 7,827 or a decrease of 0.3%.

The Town of Charlestown has operated under a Council-Administrator government since November 1980. Pursuant to the Charter and subject only to the limitations imposed by the State Constitution, all powers of the Town, except those vested in the Financial Town Meeting, are vested in the Town Council, the governing body. The Town Council determines policies, enacts laws, and appoints the Town Administrator. The Town Administrator executes the laws, and controls the government under the authority of the Town Council. The Town Council consists of five members, elected at large. They serve a term of two years and thereafter until their successors are elected and qualified.

## Major Initiatives

The government's staff and committees, following specific direction of the Governing Council and Administrator, were involved in a variety of projects throughout the year.

The Governing Council identifies needs to meet citizen's demands for services and to safeguard the environment with conformity to applicable local, state and federal law. Following is a list of undertakings initiated, or completed, during the 2015-2016 fiscal year:

This summer the Town of Charlestown began a program to promote public awareness of the profligate consumption of single-use plastic bags, and the environmental impact of plastic waste. The Charlestown Town Council held two public discussions pertaining to this matter which prompted the town to ban single-use plastic bags on municipal properties only, and to otherwise focus on reducing consumption at retail outlets by promoting reusable tote bags. The council appropriated funds toward weaning shoppers from plastic by subsidizing reusable washable tote bags. The bags, made of natural fiber, were to be provided to local merchants at about half the cost incurred by the Town, on the condition that they would be resold to customers without markup. Each bag is embossed with an attractive logo, created by the Town GIS office that identifies the bag as a product of the Town of Charlestown and it's "Green Consumer Initiative". The bags come with a similarly embossed bumper sticker to promote the

initiative. Merchants were invited to advertise their voluntary participation in the program by posting the sticker for prominent display at their place of business.

The Police department updated the telecommunications department with new software and equipment.

The land evidence software continues to be updated through ACS.

The Town has continued to work on crack sealing the Town's roads. Rubberized asphalt chip seal and asphalt stone seal was completed on designated roads.

The Town has continued to replace the DPW vehicles on a regular cycle with the purchase of three new trucks and a pickup truck. A new vehicle was also purchased for use by the Building Official's Department.

The Town held a Tax Sale on December 10, 2015. Seven parcels totaling \$67,325.12 were included in the sale. Three parcels were purchased by investors for a total of \$53,462.13; two of these have been redeemed by the original taxpayers. One has since been sold to a neighboring taxpayer who has updated the septic system and is in the process of making other updates and renovations to the structure. Of the four remaining parcels which were taken by the Town, one was redeemed and sold to a new owner allowing the Town to collect \$4,720.73 in taxes. In total, \$58,182.86 was collected through the Tax Sale and Redemption Process.

On May 1, 2015 the Town was accepted into the CRS Program by the Federal Emergency Management Agency (FEMA). The CRS Program is a voluntary program that recognizes communities for floodplain management activities that exceed the minimum National Flood Insurance Program (NFIP) standards. Property owners in the Town of Charlestown will receive discounts on their Flood Insurance Premiums based on the "Class" rating in the CRS Program. The Town has achieved a Class 7 rating, the first in the State of Rhode Island and the second community to receive such a great rating in the entire northeast. The Class 7 rating qualifies all property owners with a "standard" flood insurance policy to a 15% discount on their flood insurance premiums. Currently, there are 794 Flood Insurance Policies in effect in the Town of Charlestown. The Class 7 rating will save property owners in Charlestown a total of \$173,850 per year.

The GIS Manager and the Wastewater Manager/Environmental Scientist prepared an application for U.S. Department of Interior restoration Grant for resiliency programs along the coastline. In October 2016, the Town of Charlestown was awarded \$3,250,000. The project will restore and enhance approximately 30 acres of degraded salt marsh habitat within Ninigret Pond barrier and coastal lagoon complex by the placement and dispersal of dredged material on the marsh surface to increase surface elevations. Increasing marsh surface elevations and replanting the restored areas will in turn enhance salt marsh vegetation, increasing the lifespan and resiliency of the marsh complex from future coastal storms and increased rates of sea level rise induced by climate change. This will allow the marsh to continue to function as a storm surge buffer and flood storage area. It will also preserve and extend the marsh's many functions and values that support the tourism, recreation, fishing and boating industries that are crucial to

the economic wellbeing of the surrounding communities. Funds may also be used to assess opportunities for additional projects in two other ponds. The state will provide \$423,650 in matching funds for this project.

Rising sea levels are degrading the barrier-marsh complex and negatively affecting many of the species that rely on the marsh habitat. Marshes are not only essential for wildlife, but also provide a significant natural buffer between the open ocean development around the Salt Ponds. The marshlands, as a buffer and the wildlife that rely on the marshes as well as the beach and the Coastal Ponds are arguably one of the most important economic draws for the Town of Charlestown. This grant provides a means to rebuild the degraded marsh areas with material provided by the necessary and required maintenance dredging of the entrapped sediments from the Charlestown Breachway into Ninigret pond, thus protecting and enhancing these important habitats.

Dredging of the Charlestown Breachway's existing sedimentation basin and relief channel was last completed in March of 2012 and is scheduled for maintenance dredging in the Spring 2017. Based on recent (2014) data collected by the Town's GIS Office, the two existing maintenance areas are at approximately capacity and will need dredging sooner than 2017 in order to limit sedimentation and impairment of the pond. Furthermore, given the rapid accumulation of material in the sedimentation basin, a secondary sedimentation basin has been proposed and approved.

Dredging and placement of dredged material on the beach within the intertidal zone, which was conducted during previous maintenance dredging activities has an estimated cost of \$1.5 million.

The Parks and Recreation Department saw an increase in program revenues generated through summer camp, beaches youth basketball and other new programs. Ninigret Park improvements were possible through a RIDEM grant. Four composting toilets were installed in the park. Two are near the soccer fields and the other two are near the Dog Park. A new pavilion and the restoration of the Little Nini restroom were also included in the grant.

The Town's Onsite-Wastewater Management Office continued to successfully manage its program in accordance with Town Ordinance. To protect Charlestown's groundwater (our only drinking water source) and our surface water bodies, the Town inspected 968 septic systems and identified 22 failing systems. Forty-two Notices of Intent to Enforce and/or Notices of Violation were issued. Eighty-two new or replacement septic systems were installed including the replacement of twenty-two polluting cesspools and twenty-two hazardous failing septic systems. The Town's cesspool phase-out program has now successfully removed 99.9% of all polluting cesspools in Charlestown and has provided the foundation for the State of Rhode Island's statewide cesspool removal program.

The Town Office of Wastewater Management brought twenty-one on-site wastewater treatment related Violations before the Charlestown Municipal Court and closed forty-one case files for compliance. Additionally, the Town sampled over thirty drinking water wells in densely developed areas of Charlestown for analysis for harmful nutrients and bacteria. The On-site

Wastewater Manager was an author of the successful \$3.25 Million grant for Salt Pond Dredging and Resiliency and obtained an additional \$300,000 to be utilized as Low Interest Loans for the Community Septic Loan Program.

The Town's Onsite Wastewater Management Program is widely recognized as a model for local groundwater protection programs and continues to be a benchmark for state and municipal programs.

The Town continued to manage all of the Town facilities at the lowest possible cost to the taxpayers of Charlestown. The Town maintained sound capital investment in new equipment and improved Town facilities as allotted for within the 2016 budget.

On July 1, 2000 the Town opened a newly constructed Residential Collection Center that replaced the previous Landfill Facility. The Town then initiated the capping and covering of the closed facility. In fiscal year 2001, \$435,000 was allocated for this closure from the unreserved General Fund in lieu of bonding the project. On June 30, 2006, the capping of the landfill was at a standstill due to a problem found by RIDEM with the covering used to cap the landfill. The Town had entered into a Consent Agreement with RIDEM whereby the Town agreed to remove a portion of the initial covering and replace it with appropriate material. As of June 30, 2009, the Town had performed the proper remediation and was determined by RIDEM to be in compliance with its order. On June 20, 2008, RIDEM issued a Release and Discharge of Violation to finalize the closure of the landfill.

The Town continued to maintain an excellent working relationship with all units representing employees within the structure of government for the Town. Bargaining agreements with all of the Town's unions and the professional management group expire as of June 30, 2018.

Charlestown owes much of its identity to the unparalleled caliber of its recreational virtues. The Town boasts of a vast catalog of federal, state, local and non-profit facilities intended to both preserve and provide public access to open space.

The Town owns and operates two public beaches; a one-hundred and seventy-two acre multi-faceted park complete with professional bicycle course, walking trails, basketball and tennis courts, fresh and salt water access, softball and soccer fields, a playground and festival area. The festival area accommodates seasonal family-oriented activities. Other significant facilities include:

- a. US Fish & Wildlife Refuge Area
- b. Burlingame State Park
- c. Ninigret Conservation Area
- d. Quonochontaug Breachway
- e. Kimball Wildlife Refuge
- f. Wicklund and Columbia Parks
- g. Cross Mills Library
- h. School House Pond
- i. South Farm

## Community Development

Charlestown is very mindful of its current physical and economic assets and recognizes that various outstanding needs must be met. Consequently, the Town attempts to address issues that it feels are vital to its future. The Town has a substantial investment in maintaining affordable housing in the community. Since 1996 Charlestown has been awarded more than \$1.3 million through the Community Development Block Grant Program (CDBG), a federally funded program. A portion of each of the grants, distributed through the Community Development Consortium of East Greenwich, is allocated to housing rehabilitation for low and moderate-income families. The Town continues to contract with the Consortium to handle all aspects of these grants, except the writing thereof.

Mr. Geoffrey Marchant, who heads the Consortium, is also in charge of the Shannock Village Revitalization project between the Towns of Charlestown and Richmond. This project has been awarded approximately \$1.2 million since 2000. Additionally, Mr. Marchant is coordinating the improvement and expansion of the Shannock Water District for Charlestown and Richmond. Mr. Marchant has also secured \$431,000 TEA-21 enhancement funding for the "Columbia Heights Housing & Streetscape Plan." Additional federal funds of approximately \$1.8 million were obtained for use by the Shannock Water District. Both of these projects are being worked on in conjunction with each other. Mr. Marchant has also received approximately \$4.4 million dollars from CDBG-DR for the "Churchwoods" affordable housing project.

## Financial Management

The Town's Management is responsible for maintaining and establishing internal controls designed to ensure that the government's assets are protected from loss or misuse and to provide financial accountability that conforms to accepted accounting principles. An internal control structure provides reasonable accountability for the everyday operation of the government and its various departments. Reasonable accountability recognizes that: (1) the cost of a control does not exceed the benefit; and (2) valuation of costs and benefits requires judgment on the part of management.

The Treasurer's department manages all funds for the Town of Charlestown. The General Fund, primarily funded with tax dollars and miscellaneous departmental revenues, includes the operation of all departments within the Town except for the two enterprise funds that are self-funded through an established fee structure. Financial statements are issued monthly to the governing Council and management and are on record in the Treasurer's office for public inspection. Cash and investments are monitored weekly and reported monthly. The unassigned fund balance, which the Town has maintained over several years, enables a smooth transition from one fiscal year to another, as cash flow is maintained at a level sufficient for governmental operation before tax collections. The Town has many special revenue funds in which revenue deposited is restricted for particular expenditures.

Management also maintains extensive budgetary controls to ensure that the monies allocated through tax dollars are expended in the manner for which they were intended.

### Risk Management

During 2016 the Town experienced minimal losses on insurance claims and the Town anticipates a similar situation in 2017. The Town has taken steps to maintain adequate and cost effective insurance coverage for all related municipal services and facilities. Our insurance carrier reviews all Town facilities each year so that we minimize exposure to any risk of liability. In addition, the Town is subject to an annual review by the Occupational Safety and Health Administration (OSHA) to detect any existing or potential hazards to municipal employees or citizens while on Town property.

In July of 1991 the Town entered into an insurance contract with Rhode Island Interlocal Risk Management Trust for all of its insurance needs. The Trust is a member owned and operated insurance alternative; it has 58 member municipalities, schools, and public agencies. The Trust monitors and evaluates existing and developing risk exposure for all the municipalities it covers. Through the Trust, local governments jointly self-insure risks arising from worker's compensation and liability claims. The Town's member deductible per occurrence is \$2,500 except for Public Officials' Liability of \$5,000 per occurrence. Worker's compensation coverage has no deductible.

### Independent Audit

State law requires an annual audit of Town finances by an independent certified public accountant. The accounting firm of Cayer Caccia, LLP was awarded the bid to conduct the Town's audit for the fiscal year ending June 30, 2014 through 2016 in response to the Town's request for proposal issued in 2014.

Sincerely,



Patricia M. Anderson  
Treasurer

**MUNICIPAL OFFICERS**

*Town Council*

---

***Thomas B. Gentz, President***  
***George C. Trembley, Vice President***  
***Virginia Lee***  
***Denise Rhodes***  
***Bonnie Van Slyke***

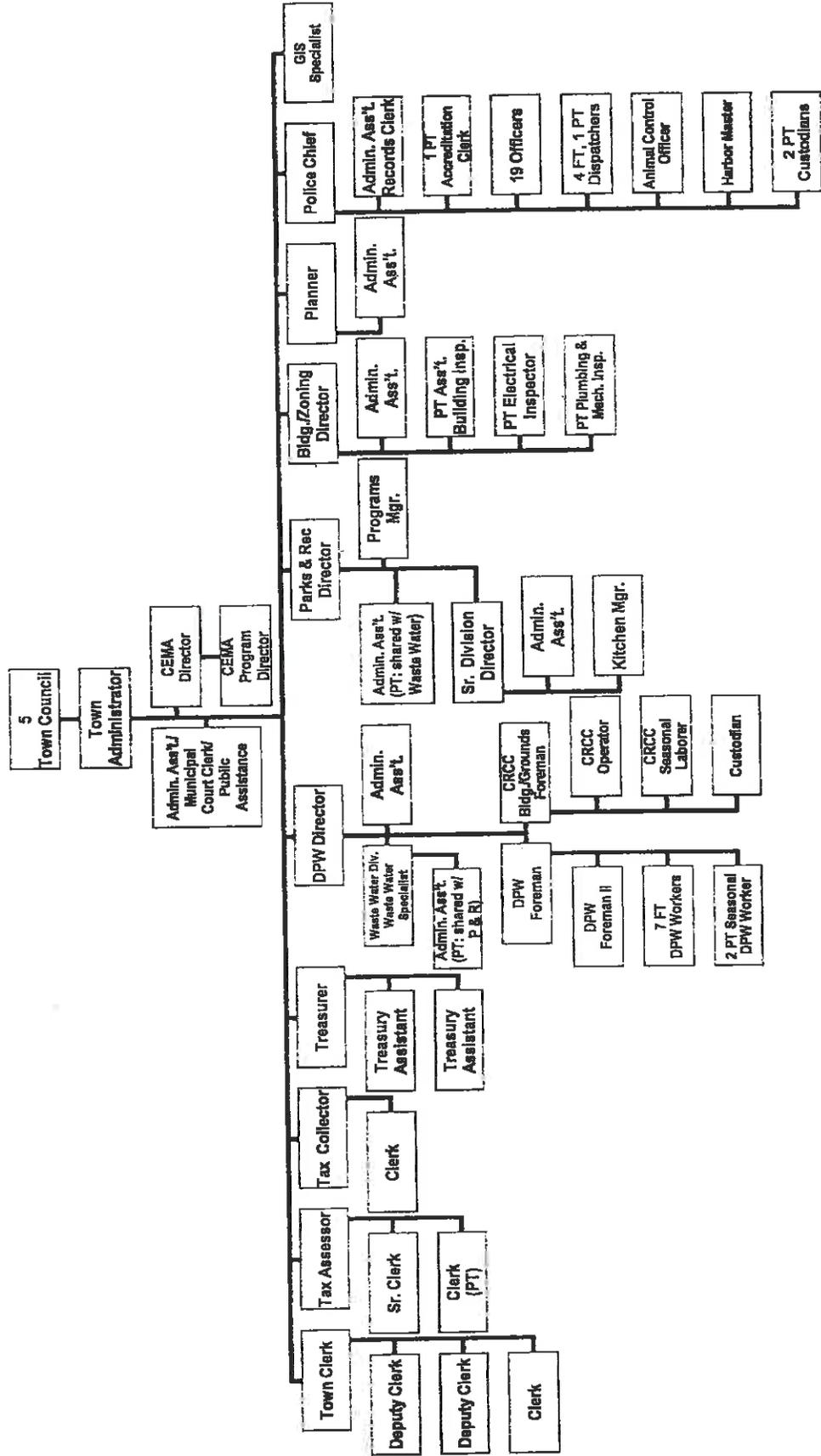
*Town Officials*

---

*Town Administrator*  
*Chief of Police*  
*Town Clerk*  
*Treasurer*  
*Tax Assessor*  
*Tax Collector*  
*Building & Zoning Official*  
*Public Works Director*  
*Parks & Recreation Director*  
*Town Planner*  
*Animal Control Officer*  
*Harbormaster*  
*Town Solicitor*  
*Probate Solicitor*  
*Solicitor Indian Affairs*  
*Emergency Management*  
*Town Moderator*  
*Sealer of Weights & Measures*  
*Custodian of Cemeteries*  
*Public Assistance*  
*GIS*

*Mark S. Stankiewicz*  
*Jeffrey Allen*  
*Amy Rose Weinreich*  
*Patricia M. Anderson*  
*Kenneth J. Swain*  
*Jo-Anne Santos*  
*Joseph Warner*  
*Alan A. Arsenault*  
*Vicky Hilton*  
*Jane Weidman*  
*Kathy M. McA'Nulty*  
*Justin Vail*  
*Peter Ruggiero*  
*Robert Craven*  
*Joseph Larisa, Jr.*  
*Kevin Gallup*  
*Leo Mainelli*  
*Bernard Augustine*  
*Francis Fenner*  
*Michele Voislow*  
*Steven McCandless*

# Charlestown, RI Government Organizational Chart





# TOWN OF CHARLESTOWN

## FINANCIAL SECTION

---

the 1990s, the number of people with a mental health problem has increased in the UK (Mental Health Act 1983, 1990, 1994, 1998, 2003, 2007, 2012, 2017, 2020).

There is a growing awareness of the need to improve the lives of people with mental health problems. This has led to a focus on recovery, which is a process of living a meaningful life, despite the presence of a mental health problem (Recovery Institute 2012).

Recovery is a process, not a destination. It is a journey that is unique to each individual. It is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.

Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.

Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.

Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.

Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.

Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem. Recovery is a process of living a meaningful life, despite the presence of a mental health problem.



**Gerard R. Cayer**  
CPA, MST

**Mark V. Caccia**  
CPA, MST

**Donna T. Caccia**  
CPA, MST, CFP™

***INDEPENDENT AUDITOR'S REPORT***

To the Honorable Town Council  
Charlestown, Rhode Island

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Charlestown, Rhode Island, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Charlestown, Rhode Island, as of June 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, historical pension and other post-employment benefit information, and budgetary comparison information on pages 4 through 17 and 74 through 85 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Charlestown, Rhode Island's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and Tax Collector's Annual Report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, and Tax Collector's Annual Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and Tax Collector's Annual Report are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2016, on our consideration of the Town of Charlestown, Rhode Island's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Charlestown, Rhode Island's internal control over financial reporting and compliance.

*Cayer Caccia, LLP*

December 23, 2016

## **Town of Charlestown, Rhode Island**

### **Management's Discussion and Analysis**

The Town of Charlestown's Management Discussion and Analysis is designed to assist the reader in focusing on significant issues. It provides an overview of the Town's financial activity and changes in financial position for the current year only. Since the Management Discussion and Analysis (M D & A) is designed to focus on the current year's activities, resulting changes and currently known facts, it should be read in conjunction with the Transmittal Letter and the Financial Statements (beginning on page 18).

Effective July 1, 2014, the Town of Charlestown implemented GASB Statement No. 68, which established new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information.

### **Highlights**

#### **Financial Highlights**

The Town's net position increased by \$2,322,335 (or 9.7%). Governmental net position increased by \$2,338,931, (or 9.8%), while the business-type activities net position decreased by \$16,596, (or 7.7%). In 2015, governmental net position increased by \$1,692,493 (or 7.6%), while the business-type activities net position decreased by \$23,418, (or 9.8%).

Governmental activities revenues for the year ending June 30, 2016 totaled \$28,350,284 including charges for services at \$1,441,132, operating grants and contributions at \$2,702,580, capital grants and contributions at \$23,697 with the balance of revenue from property taxes, revenue sharing, investment interest, and contributions not restricted to specific programs of \$24,182,875.

Business-type activities revenues for the year ending June 30, 2016 totaled \$226,905 including charges for services of \$211,345, investment income of \$560, and transfers in of \$15,000.

Governmental fund expenditures for the fiscal year totaled \$26,011,353. Business-type activities expenses for the fiscal year totaled \$243,501.

On the GAAP basis, expenditures and other financing uses were \$26,035,015 for the general fund; \$317,937 for the CDBG-Disaster Recovery Fund; \$860,917 for the non-major governmental funds; and \$243,501 for business-type funds.

## **Use of the Annual Report**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 18 through 20) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements start on page 21. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

The financial statement focus is on both the Town as a whole and its government-wide funds, as well as its business type activities. All these perspectives allow the user to address relevant questions, broaden the basis for comparison, and enhance the accountability.

### **Reporting the Town as a whole:**

One of the most important questions asked about Town finances is "Is the Town as a whole better or worse financially as a result of this year's activities?" The Statement of Net Position and Statement of Activities reports information in a way that gives the reader the answer to the above question. Statements include all assets and liabilities using the accrual method of accounting, similar to that of private business. All current revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and changes therein. The Town's net position is the difference between actual assets and liabilities against said assets. This measures the Town's financial health or financial position. Over time, increases or decrease in net position are an indicator of whether the financial health of the Town is improving or declining. Other non-financial factors to consider are changes in the Town's property tax base and the condition of town roads and buildings when assessing the overall financial picture. In the Statement of Net Position and Statement of Activities the Town is divided into two sections: Governmental and Business-type (Enterprise) activities.

### **Significant Funds**

The analysis of the Town's most significant fund begins on page 21. The Fund Financial Statements provide detailed information on the general fund, not the Town as a whole. Some funds are required to be established by State law or by bond covenants. However, the Town Council mainly through the Financial Town Referendum establishes other funds to help control and manage money for a particular purpose or project. Individual funds track costs more closely than in the general everyday use of funds (i.e. road paving, engineering) or to show that all legal responsibilities for using certain grants, and other miscellaneous funds donated or sent to the Town through other sources than property taxes.

Proprietary funds are those that the Town charges its customers for a service it provides – such as the Collection Center where taxpayers deliver their rubbish and recyclables or Coastal Ponds for the registration and use of pond moorings for ocean front property owners. Proprietary funds are like little businesses and are accounted for individually in order to know whether the funding for the service is adequate for the service provided.

The Town may be a trustee for certain types of funds or a fiduciary for certain activities. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purpose. At the present time the Town has only one fiduciary fund for the other post-employment benefit trust fund.

**Town as a Whole**

**Analysis as a Whole**

Included below is a condensed Statement of Net Position for the Town. The condensed format allows the reader to view the overall financial position of the Town.

**Government Wide Statements**  
**Statement of Net Position**  
**As of June 30:**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>
Current and Other Assets	\$14,132,150	\$10,340,139	\$ 47,832	\$ 55,608	\$14,179,982	\$ 10,395,747
Capital Assets	25,620,138	25,038,539	172,361	178,216	25,792,499	25,216,755
<b>Total Assets</b>	<b>39,752,288</b>	<b>35,378,678</b>	<b>220,193</b>	<b>233,824</b>	<b>39,972,481</b>	<b>35,612,502</b>
Deferred Outflows of Resources	1,273,486	569,898	0	0	1,273,486	569,898
Current Liabilities	3,907,720	2,248,224	11,150	9,653	3,918,870	2,257,877
Long Term Liabilities	9,972,579	8,960,765	10,104	8,636	9,982,683	8,969,401
<b>Total Liabilities</b>	<b>13,880,299</b>	<b>11,208,989</b>	<b>21,254</b>	<b>18,289</b>	<b>13,901,553</b>	<b>11,227,278</b>
Deferred Inflows of Resources	997,682	921,722	0	0	997,682	921,722
Net Investment in Capital Assets	20,316,446	19,516,088	172,361	178,216	20,488,807	19,694,304
Restricted for Other Purpose	4,211,199	2,688,346	10,000	10,000	4,221,199	2,698,346
Unrestricted	1,629,151	1,613,431	16,578	27,319	1,645,729	1,640,750
<b>Total Net Position</b>	<b>\$26,156,796</b>	<b>\$23,817,865</b>	<b>\$198,939</b>	<b>\$215,535</b>	<b>\$26,355,735</b>	<b>\$24,033,400</b>

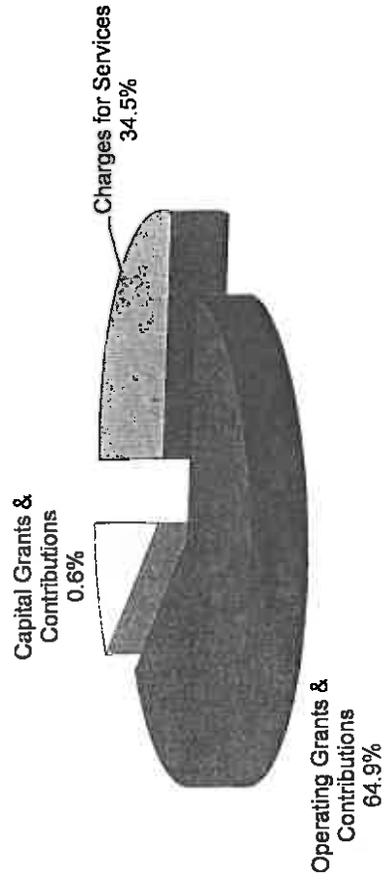
Net Position equals Total Assets plus Deferred Outflows of Resources less Total Liabilities and Deferred Inflows of Resources.

**Changes in Net Position  
For fiscal Year Ended  
June 30:**

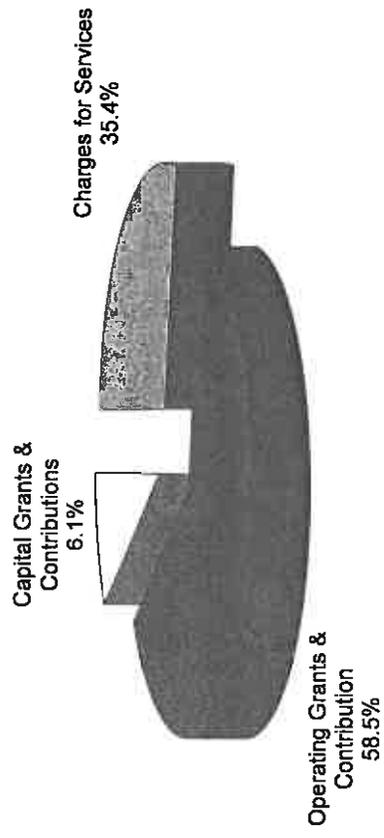
	Governmental Activities		Business-Type Activities		Total Primary Government	
	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>
<b>Revenue:</b>						
Program Revenue:						
Charges for services	\$ 1,441,132	\$ 1,189,305	\$ 211,345	\$ 201,898	\$ 1,652,477	\$ 1,391,203
Operating Grants & Contributions	2,702,580	2,299,513			2,702,580	2,299,513
Capital Grants & Contributions	23,697	239,957			23,697	239,957
<b>Total Program Revenue</b>	<b>4,167,409</b>	<b>3,728,775</b>	<b>211,345</b>	<b>201,898</b>	<b>4,378,754</b>	<b>3,930,673</b>
<b>General Revenue:</b>						
Property Tax	23,834,028	23,312,505			23,834,028	23,312,505
Gain on sale of Capital Asset				5,250		5,250
Unrestricted Investment Earnings	28,847	8,348	560	497	29,407	8,845
Contributions not restricted to specific programs	320,000	115,000			320,000	115,000
<b>Total General Revenue</b>	<b>24,182,875</b>	<b>23,435,853</b>	<b>560</b>	<b>5,747</b>	<b>24,183,435</b>	<b>23,441,600</b>
<b>Total Revenue</b>	<b>28,350,284</b>	<b>27,164,628</b>	<b>211,905</b>	<b>207,645</b>	<b>28,562,189</b>	<b>27,372,273</b>
<b>Expenses:</b>						
General Government	1,728,615	1,669,844			1,728,615	1,669,844
Public Safety	3,186,348	2,824,862			3,186,348	2,824,862
Public Works	2,184,469	2,191,097			2,184,469	2,191,097
Education	14,287,885	14,336,661			14,287,885	14,336,661
Parks & Recreation	721,722	638,160			721,722	638,160
Public Health & Asst	420,852	420,171			420,852	420,171
Community Development	504,724	632,544			504,724	632,544
Other	2,818,886	2,550,173	243,501	246,063	3,062,387	2,796,236
Interest on Long Term Debt	142,852	170,205			142,852	170,205
<b>Total Expenses</b>	<b>25,996,353</b>	<b>25,433,717</b>	<b>243,501</b>	<b>246,063</b>	<b>26,239,854</b>	<b>25,679,780</b>
<b>Excess (deficiency) Of Revenue Over Expenditures Before Transfers</b>	<b>2,353,931</b>	<b>1,730,911</b>	<b>(31,596)</b>	<b>(38,418)</b>	<b>2,322,335</b>	<b>1,692,493</b>
Transfers	(15,000)	(15,000)	15,000	15,000		
<b>Change in Net Position</b>	<b>2,338,931</b>	<b>1,715,911</b>	<b>(16,596)</b>	<b>(23,418)</b>	<b>2,322,335</b>	<b>1,692,493</b>
<b>Net Position Beginning</b>	<b>23,817,865</b>	<b>22,101,954</b>	<b>215,535</b>	<b>238,953</b>	<b>24,033,400</b>	<b>22,340,907</b>
<b>Net Position Ending</b>	<b>\$ 26,156,796</b>	<b>\$ 23,817,865</b>	<b>\$ 198,939</b>	<b>\$ 215,535</b>	<b>\$ 26,355,735</b>	<b>\$ 24,033,400</b>

This is the fourteenth year Charlestown is reporting fixed assets in its financials and infrastructure additions are included. Infrastructure, roads, culverts, bridges, etc. were inventoried, valued and reported in the financials for fiscal year 2016. The following pie charts delineate the preceding chart by percentages. Sometimes it is easier to envision the totals when looking at it as pie slices.

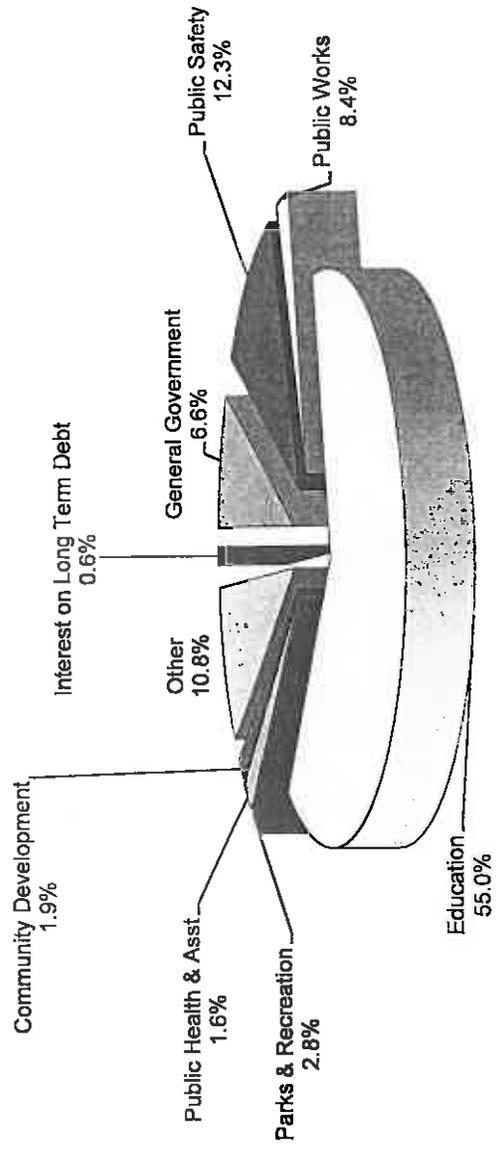
## 2016 Program Revenues



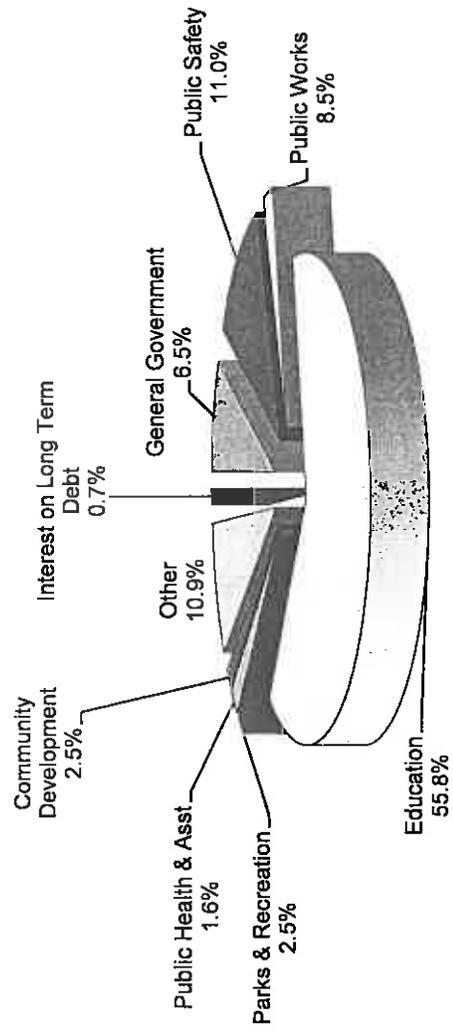
## 2015 Program Revenues



## 2016 Expenses



## 2015 Expenses



### **Normal Impacts:**

There are six basic transactions that affect comparability of Net Position.

1. Net results of activities – will increase or decrease current and unrestricted
2. Borrowing of Capital – increases current assets and long term debt
3. Spending Borrowed Proceeds on New Capital – reduces current assets and increases capital. Also, a second impact occurs – increase in the net investment in capital assets and an increase in related net debt – note the investment in capital assets will not change the capital asset net of debt.
4. Spending of non-borrowed Current Assets on New Capital – will (a) reduce current assets and increase capital assets and (b) reduce unrestricted net assets and increase invested in capital assets, net of debt.
5. Principal Payment on Debt – a) reduce current assets and long-term debt and (b) reduce unrestricted assets and increase invested capital assets, net of debt.
6. Reduction of Assets through Depreciation – reduces capital assets and invested in capital assets, net of debt.

Changes in net position of the Town's activities as a whole (includes governmental and business-type activities) was \$2,322,335 and \$1,692,493 for fiscal year 2016 and 2015, respectively, resulting from the difference between expenses and revenues. For fiscal year 2016, expenses net of their pertinent revenues were \$21,861,100, while revenue not attributed to any activity in the government were \$24,183,435, therefore netting an increase of \$2,322,335 in net position. For fiscal year 2015, expenses net of their pertinent revenues was \$21,749,107, while revenues not attributed to any activity in the government were \$23,441,600, therefore netting an increase of \$1,692,493 in net position.

### **Business-type Activities:**

The change in net position for the business-type activities for fiscal year 2016 and 2015 was \$(16,596) and \$(23,418), respectively.

## Town's Funds:

### **General Fund & Other Governmental funds:**

The Town implemented the provisions of Governmental Accounting Standards Board Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54) in fiscal year 2011. GASB 54 establishes criteria for classifying fund balances into specifically defined classifications and clarifies the definitions for governmental funds. GASB 54 defines the following five categories of fund balance:

Nonspendable – items that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact.

Restricted – items that are restricted by external parties or imposed by grants, laws or legislation.

Committed – items that have been committed by formal action by the entity's highest level of decision-making authority.

Assigned – items that have been allocated by committee action where the government's intent is to use the funds for a specific purpose.

Unassigned – items that have no restrictions placed on them.

At the end of June 2016, the general fund balance sheet showed a fund balance of \$7,970,141. This figure results from all assets allocated to the fund less its liabilities, as presented on page 21. Of this total, \$1,265,227 was nonspendable for tax sale property and prepaid expenditures, \$1,033,738 was restricted mainly for employee severance benefits and general government expenditures, and \$5,671,176 was unassigned. The Town was also required to show any other major funds which are determined by criteria listed by the GASB. The CDBG – Disaster Recovery Fund has been designated a major fund. Other governmental funds had a fund balance of \$1,893,496 of which \$1,540 was nonspendable for perpetual care, \$2,206,544 was restricted mainly for capital projects, community development, and general government expenditures, \$138,494 was committed mainly for parks and recreation and \$(453,082) was unassigned. The total fund balance for the aforementioned funds is \$9,863,637. See Schedule B-1.

The Town maintains certain funds that have been reclassified to the Town General Fund under GASB 54. The ending fund balance of these funds was \$1,033,961 at June 30, 2016.

At the end of June 2015, the general fund balance sheet showed a fund balance of \$6,097,765. This figure results from all assets allocated to the fund less its liabilities. Of this total, \$532,978 was nonspendable for tax sale property and prepaid expenditures, \$590,894 was restricted mainly for general government expenditures and employee severance benefits and \$4,973,893 was unassigned. The Town was also required to show any other major funds which are determined by criteria listed by the GASB. There were no major funds for fiscal year 2015. Other governmental funds had a fund balance of \$1,901,604 of which \$1,540 was nonspendable for perpetual care, \$1,861,234 was restricted mainly capital projects, community development and general government expenditures, \$139,718 was committed for parks and recreation and \$(100,888) was unassigned. The total fund balance for the aforementioned funds is \$7,999,369.

The Town maintains certain funds that have been reclassified to the Town General Fund under GASB 54. The ending fund balance of these funds was \$591,201 at June 30, 2015.

#### **Business-type Activities:**

The business-type activities for the Town are the Residential Collection Center and the Coastal Pond Management. These two entities combined had total net position of \$198,939 at June 30, 2016, of which \$172,361 is the net investment in capital assets, \$10,000 is restricted and \$16,578 is unrestricted. At June 30, 2015, these two entities combined had total net position of \$215,535 of which \$178,216 was the net investment in capital assets, \$10,000 was restricted and \$27,319 was unrestricted.

#### **Required Supplemental Information**

In addition to this MD&A and the basic financial statements, this report also presents certain Required Supplemental Information. For the Town of Charlestown, this Required Supplemental Information includes the Budgetary Comparison Schedule for the General Fund that can be found on "Schedule E-4" on page 78. The presentation under GASB 34 requires disclosure of both the original and final budget. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations and other legally authorized legislative and executive changes applicable to the fiscal year.

#### **Analysis of Significant Budget Variations in the General Fund**

For the year ended June 30, 2016, the general fund revenues exceeded budget projections by \$945,584, or 3.5%. The general fund expenditures were less than the budget by \$484,032, or 1.8%. This resulted in a \$1,429,616 budgetary surplus in the general fund for the year ending June 30, 2016.

The most significant revenue variances are the tax collection and interest on delinquent taxes in the amount of \$112,768, beach receipts of \$128,003, building inspecting fees of \$61,247 and a reimbursement of transportation aid in the amount of \$101,223. The most significant expense variances were savings in the Public Works department for highway and public building and grounds and the Police Department. There were also savings of \$148,911 on employee insurance and benefits.

For the year ended June 30, 2015, the general fund revenues exceeded budget projections by \$224,931, or 0.9%. The general fund expenditures were less than the budget by \$912,405, or 3.4%. This resulted in a \$1,137,336 budgetary surplus in the general fund for the year ending June 30, 2015.

The most significant revenue variances are the tax collection and interest on delinquent taxes in the amount of \$204,812. The most significant expense variances were savings in the Public Works department for highway and public building and grounds. The Town also received \$96,476 from the RI Interlocal Risk Management Trust for reimbursement of Injured on Duty wages for a police officer who had been out for almost three years. In addition, the Town budgeted \$275,000 for the principal payments for the open space, affordable housing and the beach pavilion bonds. The open space bond is new and the affordable housing and the beach pavilion bonds were refunded. They were structured so no principal payment was due in FY2015. There were also savings of \$87,762 on employee insurance and benefits.

## Capital Assets and Long-Term Debt

### Capital Assets

The Town of Charlestown's net investment in capital assets for its governmental and business-type activities as of June 30, 2016 and 2015 amounted to \$25.8 and \$25.2 million, respectively (net of accumulated depreciation). This net investment in capital assets includes construction-in-progress, land, buildings and improvements, motor vehicles, equipment and infrastructure.

The presentation below for the current fiscal year lists the major categories of capital assets for governmental activities and business-type activities. Infrastructure assets, assets that are long-lived and can be preserved for a significantly greater number of years than most capital assets and that normally are stationary in nature such as streets, sidewalks and curbing are subject to different rules under the standards established by GASB 34.

**Capital Assets at June 30:**  
**(In Millions)**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b><u>2016</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>
Motor Vehicles	\$ 3.3	\$ 3.0			\$ 3.3	\$ 3.0
Equipment	1.1	0.9	\$0.2	\$0.2	1.3	1.1
Infrastructure	47.2	46.4			47.2	46.4
Buildings and Improvements	9.2	8.8	0.1	0.1	9.3	8.9
Land and Land Improvements	10.0	9.6	0.2	0.2	10.2	9.8
Construction-in-progress		0.5				0.5
<b>Total Assets</b>	<b>70.8</b>	<b>69.2</b>	<b>0.5</b>	<b>0.5</b>	<b>71.3</b>	<b>69.7</b>
<b>Less: Accumulated Depreciation</b>	<b>(45.2)</b>	<b>(44.2)</b>	<b>(0.3)</b>	<b>(0.3)</b>	<b>(45.5)</b>	<b>(44.5)</b>
<b>Net Capital Assets</b>	<b>\$25.6</b>	<b>\$25.0</b>	<b>\$0.2</b>	<b>\$0.2</b>	<b>\$25.8</b>	<b>\$25.2</b>

The Town's investment in capital assets for its governmental and business-type activities as of June 30, 2016 was \$71.3 million less accumulated depreciation of \$45.5 million for a net investment in capital assets of \$25.8 million.

The Town's investment in capital assets for its governmental and business-type activities as of June 30, 2015 was \$69.7 million less accumulated depreciation of \$44.5 million for a net investment in capital assets of \$25.2 million.

Major capital asset additions during the current fiscal year included the following:

- \$ 686,597 for Infrastructure
- \$ 607,740 for Vehicles
- \$ 473,241 for Building Improvements
- \$ 343,961 for Land
- \$ 196,057 for Equipment

Additional information on the Town's capital assets can be found on Note 13 on page 64 - 65 of this report.

## **Long-Term Debt**

As of June 30, 2016, the Town had total long-term liabilities of \$6.3 million. Of that, \$4.9 million related to bonded debt guaranteed by the Town's assets, \$0.1 related to landfill monitoring costs; \$.9 million related to compensated absences; and \$0.4 million related to leases payable.

As of June 30, 2015, the Town had total long-term liabilities of \$6.6 million. Of that, \$5.3 million related to bonded debt guaranteed by the Town's assets, \$0.1 related to landfill monitoring costs; \$1.0 million related to compensated absences; and \$0.2 million related to leases payable.

The business-type activities had long-term liabilities \$10,104 at June 30, 2016. This is related to compensated absences.

The business-type activities had long-term liabilities \$8,636 at June 30, 2015. This is related to compensated absences.

The Town's bond ratings are as follows:

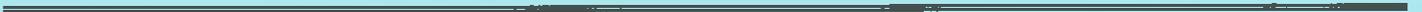
- Moody's: Aa2

## **Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional information, contact the Office of the Treasurer at the Town of Charlestown, 4540 South County Trail, Charlestown, RI 02813.

TOWN OF CHARLESTOWN

BASIC  
FINANCIAL STATEMENTS





TOWN OF CHARLESTOWN, RHODE ISLANDSTATEMENT OF NET POSITION  
JUNE 30, 2016

	Governmental Activities	Business-type Activities	Total
<b>ASSETS:</b>			
<b>Current assets:</b>			
Cash and cash equivalents	\$ 7,944,455	\$ 682,309	\$ 8,626,764
Restricted cash and cash equivalents		15,950	15,950
Investments	500		500
Receivables:			
Taxes, net	652,310		652,310
Other receivables	23,535	4,967	28,502
Internal balances	657,394	(657,394)	
Due from other governments	3,328,599		3,328,599
Prepaid expenses	710,856	2,000	712,856
Tax sale property	258,521		258,521
<b>Total current assets</b>	<b>13,576,170</b>	<b>47,832</b>	<b>13,624,002</b>
<b>Noncurrent assets:</b>			
Capital assets:			
Non-depreciable	9,784,170	99,500	9,883,670
Depreciable, net	15,835,968	72,861	15,908,829
Net other post-employment benefit asset	555,980		555,980
<b>Total noncurrent assets</b>	<b>26,176,118</b>	<b>172,361</b>	<b>26,348,479</b>
<b>TOTAL ASSETS</b>	<b>39,752,288</b>	<b>220,193</b>	<b>39,972,481</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Deferred outflows related to pensions	1,273,486		1,273,486
Deferred expense on refunding bonds	9,003		9,003
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>1,282,489</b>	<b>0</b>	<b>1,282,489</b>
<b>LIABILITIES:</b>			
<b>Current liabilities:</b>			
Accounts payable	322,806	11,150	333,956
Retainage payable	2,500		2,500
Accrued interest	23,213		23,213
Due to other governments	30,428		30,428
Current portion of long-term debt	418,482		418,482
Unearned revenue	2,992,894		2,992,894
Other liabilities	117,397		117,397
<b>Total current liabilities</b>	<b>3,907,720</b>	<b>11,150</b>	<b>3,918,870</b>
<b>Noncurrent liabilities:</b>			
Long-term debt, net	5,953,747	10,104	5,963,851
Net pension liability	4,018,832		4,018,832
<b>Total noncurrent liabilities</b>	<b>9,972,579</b>	<b>10,104</b>	<b>9,982,683</b>
<b>TOTAL LIABILITIES</b>	<b>13,880,299</b>	<b>21,254</b>	<b>13,901,553</b>

(CONTINUED)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLANDSTATEMENT OF NET POSITION  
JUNE 30, 2016

	Governmental Activities	Business-type Activities	Total
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Deferred inflows related to pensions	997,682		997,682
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>997,682</b>	<b>0</b>	<b>997,682</b>
<b>NET POSITION:</b>			
Net investment in capital assets	20,316,446	172,361	20,488,807
Restricted - nonexpendable	970,917	10,000	980,917
Restricted for:			
Community development	328,252		328,252
Education	418,724		418,724
Capital projects	1,339,917		1,339,917
Employee severance benefits	459,563		459,563
Special purposes	693,826		693,826
Unrestricted	1,629,151	16,578	1,645,729
<b>TOTAL NET POSITION</b>	<b>\$ 26,156,796</b>	<b>\$ 198,939</b>	<b>\$ 26,355,735</b>

(CONCLUDED)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2016**

Functions/Programs:	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Governmental activities:</b>							
General government	\$ 1,728,615	\$ 707,807	\$ 367,024	\$ 2,130	\$ (653,784)	\$ (30,085)	\$ (653,784)
Public safety	3,186,348	62,077	9,383		(3,112,758)	(2,071)	(3,112,758)
Public works	2,184,469				(2,184,469)		(2,184,469)
Education	14,287,885		1,807,644		(12,480,241)		(12,480,241)
Parks and recreation	721,722	671,248	20,452	21,567	(8,455)	(8,455)	(8,455)
Public health and assistance	420,852				(420,852)		(420,852)
Community development	504,724		498,077		(6,647)	(6,647)	(6,647)
Other	2,818,886				(2,818,886)		(2,818,886)
Interest on long-term debt	142,852				(142,852)		(142,852)
<b>Total governmental activities</b>	<b>25,996,353</b>	<b>1,441,132</b>	<b>2,702,580</b>	<b>23,697</b>	<b>(21,828,944)</b>	<b>(32,156)</b>	<b>(21,828,944)</b>
<b>Business-type activities:</b>							
Residential Collection Center	184,705	154,620				\$ (30,085)	\$ (30,085)
Coastal Pond Management	58,796	56,725				(2,071)	(2,071)
<b>Total business-type activities</b>	<b>243,501</b>	<b>211,345</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(32,156)</b>	<b>(32,156)</b>
<b>Total</b>	<b>\$ 26,239,854</b>	<b>\$ 1,652,477</b>	<b>\$ 2,702,580</b>	<b>\$ 23,697</b>	<b>(21,828,944)</b>	<b>(32,156)</b>	<b>(21,861,100)</b>
<b>General revenues:</b>							
Property taxes					23,834,028		23,834,028
Unrestricted investment earnings					28,847	560	29,407
Contributions not restricted to specific programs					320,000		320,000
<b>Transfers</b>					(15,000)	15,000	
<b>Total general revenues and transfers</b>					<b>24,167,875</b>	<b>15,560</b>	<b>24,183,435</b>
<b>Change in net position</b>					<b>2,338,931</b>	<b>(16,596)</b>	<b>2,322,335</b>
<b>Net Position - beginning</b>					<b>23,817,865</b>	<b>215,535</b>	<b>24,033,400</b>
<b>Net Position - ending</b>					<b>\$ 26,156,796</b>	<b>\$ 198,939</b>	<b>\$ 26,355,735</b>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**JUNE 30, 2016**

	General Fund	CDBG - Disaster Recovery	Other Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 7,436,851		\$ 507,604	\$ 7,944,455
Investments			500	500
Receivables:				
Taxes, net	652,310			652,310
Other	23,535			23,535
Due from:				
Other funds	1,444,020	\$ 15,597	1,981,296	3,440,913
Other governments	208,830	2,440,000	679,769	3,328,599
Prepaid expenditures	1,006,706			1,006,706
Tax sale property	258,521			258,521
<b>TOTAL ASSETS</b>	<b>\$ 11,030,773</b>	<b>\$ 2,455,597</b>	<b>\$ 3,169,169</b>	<b>\$ 16,655,539</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES:</b>				
<b>LIABILITIES:</b>				
Accounts payable	\$ 311,299		\$ 11,507	\$ 322,806
Retainage payable			2,500	2,500
Due to:				
Other funds	2,001,021		782,498	2,783,519
Other governments	30,428			30,428
Unearned revenues	136,939	\$ 2,455,597	400,358	2,992,894
Other liabilities	38,587		78,810	117,397
<b>TOTAL LIABILITIES</b>	<b>2,518,274</b>	<b>2,455,597</b>	<b>1,275,673</b>	<b>6,249,544</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unavailable revenue - property taxes	542,358		0	542,358
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>542,358</b>	<b>0</b>	<b>0</b>	<b>542,358</b>
<b>FUND BALANCES:</b>				
Nonspendable	1,265,227		1,540	1,266,767
Restricted	1,033,738		2,206,544	3,240,282
Committed			138,494	138,494
Unassigned	5,671,176		(453,082)	5,218,094
<b>TOTAL FUND BALANCES</b>	<b>7,970,141</b>	<b>0</b>	<b>1,893,496</b>	<b>9,863,637</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 11,030,773</b>	<b>\$ 2,455,597</b>	<b>\$ 3,169,169</b>	<b>\$ 16,655,539</b>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET (B-1)  
TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION (A-1)  
JUNE 30, 2016**

**Amounts reported for governmental activities in the Statement of Net Position differ because:**

<b>Total Fund Balance (B-1)</b>		\$ 9,863,637
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Governmental capital assets	70,864,912	
Less: accumulated depreciation	<u>(45,244,774)</u>	
		25,620,138
Contributions to the pension plan in the current fiscal year are deferred outflows of resources on the Statement of Net Position.		
		545,536
Net other post-employment benefit (OPEB) asset is not reported in the governmental funds. This amount represents accumulated plan contributions in excess of annual OPEB costs.		
		555,980
Some liabilities, including bonds payable and related deferred outflows of resources, are not due and payable in the current period and therefore are not reported in the funds.		
Governmental bonds payable	(4,795,000)	
Prepayment on bonds payable	(295,850)	
Leases payable	(445,145)	
Premium	(72,631)	
Current year amortization	9,084	
Deferred expense on refunding bonds	10,287	
Current year amortization	(1,284)	
Compensated absences	(959,337)	
Landfill closure and post-closure care costs	<u>(109,200)</u>	
		(6,659,076)
Net pension liability		(4,018,832)
Pension related deferrals		(269,732)
Certain deferred inflows of resources in governmental funds are susceptible to full accrual on the entity-wide statements.		
		542,358
Accrued interest payable is recorded in governmental activities, but is not recorded in the funds.		
		(23,213)
		<u>\$ 26,156,796</u>
<b>Total Net Position (A-1)</b>		<u>\$ 26,156,796</u>

(CONCLUDED)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016**

	General Fund	CDBG - Disaster Recovery	Other Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>				
General property taxes	\$ 23,847,680			\$ 23,847,680
Intergovernmental	2,244,399	\$ 317,937	\$ 198,656	2,760,992
Departmental	1,363,399			1,363,399
Investment income	28,419		428	28,847
Other	1,163		93,651	94,814
<b>TOTAL REVENUES</b>	<b>27,485,060</b>	<b>317,937</b>	<b>292,735</b>	<b>28,095,732</b>
<b>EXPENDITURES:</b>				
<b>Current:</b>				
General government	1,555,716		5,444	1,561,160
Public safety	2,583,230		6,743	2,589,973
Public works	1,533,612			1,533,612
Education	14,264,152			14,264,152
Parks and recreation	560,606	6,000	2,032	568,638
Public health and assistance	420,852			420,852
Community development		311,937	192,787	504,724
Other	2,478,294			2,478,294
<b>Debt Service:</b>				
Principal	425,000			425,000
Interest and other costs	251,700			251,700
<b>Capital:</b>				
Capital outlay	1,028,979		603,911	1,632,890
<b>TOTAL EXPENDITURES</b>	<b>25,102,141</b>	<b>317,937</b>	<b>810,917</b>	<b>26,230,995</b>
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>	<b>2,382,919</b>	<b>0</b>	<b>(518,182)</b>	<b>1,864,737</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	50,000		560,074	610,074
Transfers out	(925,074)		(50,000)	(975,074)
Proceeds from capital leases	372,331			372,331
Landfill monitoring	(7,800)			(7,800)
<b>NET OTHER FINANCING SOURCES (USES)</b>	<b>(510,543)</b>	<b>0</b>	<b>510,074</b>	<b>(469)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>1,872,376</b>	<b>0</b>	<b>(8,108)</b>	<b>1,864,268</b>
<b>FUND BALANCE AT BEGINNING OF YEAR</b>	<b>6,097,765</b>	<b>0</b>	<b>1,901,604</b>	<b>7,999,369</b>
<b>FUND BALANCE AT END OF YEAR</b>	<b>\$ 7,970,141</b>	<b>\$ 0</b>	<b>\$ 1,893,496</b>	<b>\$ 9,863,637</b>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCE (B-2)  
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (A-2)  
YEAR ENDED JUNE 30, 2016**

<b>Net Change in Fund Balances - Total Governmental Funds (B-2):</b>	\$ 1,864,268
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	581,599
Contributions to the pension plan in the current fiscal year are not included in the Statement of Activities	545,536
The governmental funds report OPEB contributions as expenditures when paid. However, in the Statement of Activities, differences between OPEB plan contributions and OPEB costs for the year are reported as an OPEB asset.	63,327
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences.	232,756
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in governmental funds.	(65,448)
Adjustment to accrued interest payable related to long-term liabilities which is required to be recorded for government-wide financial statement presentation.	3,021
Pension expense reported in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds.	<u>(886,128)</u>
<b>Change in Net Position of Governmental Activities in the Statement of Activities (A-2)</b>	<u>\$ 2,338,931</u>

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF FUND NET POSITION  
 PROPRIETARY FUNDS  
 JUNE 30, 2016**

	Residential Collection Center	Coastal Pond Management	Totals
<b>ASSETS:</b>			
<b>Current Assets:</b>			
Cash and cash equivalents	\$ 448,673	\$ 233,636	\$ 682,309
Restricted cash and cash equivalents		15,950	15,950
Receivables, net	4,967		4,967
Prepaid expenses	2,000		2,000
<b>Total Current Assets</b>	<b>455,640</b>	<b>249,586</b>	<b>705,226</b>
<b>Noncurrent Assets:</b>			
Net capital assets	131,562	40,799	172,361
<b>Total Noncurrent Assets</b>	<b>131,562</b>	<b>40,799</b>	<b>172,361</b>
<b>TOTAL ASSETS</b>	<b>587,202</b>	<b>290,385</b>	<b>877,587</b>
<b>LIABILITIES:</b>			
<b>Current Liabilities:</b>			
Accounts payable	5,796	5,354	11,150
Due to other funds	487,096	170,298	657,394
<b>Total Current Liabilities</b>	<b>492,892</b>	<b>175,652</b>	<b>668,544</b>
<b>Noncurrent Liabilities:</b>			
Accrued compensated absences	10,104		10,104
<b>Total Noncurrent Liabilities</b>	<b>10,104</b>	<b>0</b>	<b>10,104</b>
<b>TOTAL LIABILITIES</b>	<b>502,996</b>	<b>175,652</b>	<b>678,648</b>
<b>NET POSITION:</b>			
Net investment in capital assets	131,562	40,799	172,361
Restricted for endowment		10,000	10,000
Unrestricted	(47,356)	63,934	16,578
<b>TOTAL NET POSITION</b>	<b>\$ 84,206</b>	<b>\$ 114,733</b>	<b>\$ 198,939</b>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
 PROPRIETARY FUNDS  
 YEAR ENDED JUNE 30, 2016**

	Residential Collection Center	Coastal Pond Management	Totals
<b>OPERATING REVENUES:</b>			
Charges for usage and service	\$ 154,620	\$ 56,725	\$ 211,345
<b>Total Operating Revenues</b>	<u>154,620</u>	<u>56,725</u>	<u>211,345</u>
<b>OPERATING EXPENSES:</b>			
Operations	88,189	22,853	111,042
Personnel	96,101	30,503	126,604
Depreciation	415	5,440	5,855
<b>Total Operating Expenses</b>	<u>184,705</u>	<u>58,796</u>	<u>243,501</u>
<b>OPERATING LOSS</b>	<u>(30,085)</u>	<u>(2,071)</u>	<u>(32,156)</u>
<b>NONOPERATING REVENUES:</b>			
Investment income	360	200	560
<b>Total Nonoperating Revenues</b>	<u>360</u>	<u>200</u>	<u>560</u>
<b>LOSS BEFORE TRANSFERS</b>	<u>(29,725)</u>	<u>(1,871)</u>	<u>(31,596)</u>
<b>TRANSFERS IN</b>	<u>15,000</u>	<u>0</u>	<u>15,000</u>
<b>CHANGE IN NET POSITION</b>	<u>(14,725)</u>	<u>(1,871)</u>	<u>(16,596)</u>
<b>TOTAL NET POSITION - BEGINNING</b>	<u>98,931</u>	<u>116,604</u>	<u>215,535</u>
<b>TOTAL NET POSITION - ENDING</b>	<u>\$ 84,206</u>	<u>\$ 114,733</u>	<u>\$ 198,939</u>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS  
 YEAR ENDED JUNE 30, 2016**

	<u>Residential Collection Center</u>	<u>Coastal Pond Management</u>	<u>Totals</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash received from customers	\$ 157,814	\$ 56,725	\$ 214,539
Cash paid to suppliers	(87,502)	(21,043)	(108,545)
Cash paid to employees	(94,633)	(30,503)	(125,136)
<b>Net cash provided by (used for) operating activities</b>	<b>(24,321)</b>	<b>5,179</b>	<b>(19,142)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Transfers from General Fund	15,000		15,000
Increase in due to other funds	78,607	31,697	110,304
<b>Net cash provided by noncapital financing activities</b>	<b>93,607</b>	<b>31,697</b>	<b>125,304</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Interest on investments	360	200	560
<b>Net cash provided by investing activities</b>	<b>360</b>	<b>200</b>	<b>560</b>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>69,646</b>	<b>37,076</b>	<b>106,722</b>
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR</b>	<b>379,027</b>	<b>212,510</b>	<b>591,537</b>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR</b>	<b>\$ 448,673</b>	<b>\$ 249,586</b>	<b>\$ 698,259</b>
 <b>Reconciliation of operating loss to net cash provided by (used for) operating activities:</b>			
Operating loss	\$ (30,085)	\$ (2,071)	\$ (32,156)
Adjustments to reconcile:			
Depreciation	415	5,440	5,855
Decrease in receivables, net	3,194		3,194
Decrease in prepaid expenses	1,000		1,000
Increase (decrease) in accounts payable	(313)	1,810	1,497
Increase in accrued compensated absences	1,468		1,468
<b>Net cash provided by (used for) operating activities</b>	<b>\$ (24,321)</b>	<b>\$ 5,179</b>	<b>\$ (19,142)</b>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2016**

---

	<u>Other Post-Employment Benefit Trust Fund</u>
<b>ASSETS:</b>	
Investments, at fair value	\$ 4,280,951
<b>Total assets</b>	<u>4,280,951</u>
<b>LIABILITIES</b>	
	<u>0</u>
<b>NET POSITION:</b>	
Held in trust for other post-employment benefits	<u>\$ 4,280,951</u>

---

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2016**

	<u>Other Post-Employment Benefit Trust Fund</u>
<b>ADDITIONS:</b>	
<b>Contributions:</b>	
Employer contributions	\$ 350,000
<b>Total contributions</b>	<u>350,000</u>
<b>Investment income:</b>	
Interest and dividends	275,831
Net realized losses on sale of investments	<u>(169,663)</u>
<b>Total investment income</b>	<u>106,168</u>
<b>Total additions</b>	<u>456,168</u>
<b>DEDUCTIONS:</b>	
Benefits	0
Administrative expenses	<u>0</u>
<b>Total deductions</b>	<u>0</u>
<b>CHANGE IN NET POSITION</b>	456,168
<b>NET POSITION - BEGINNING</b>	3,824,783
<b>NET POSITION - ENDING</b>	<u>\$ 4,280,951</u>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS.

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

---

**1. REPORTING ENTITY**

In accordance with the requirements of the Governmental Accounting Standards Board, *The Financial Reporting Entity*, the accompanying basic financial statements present the Town of Charlestown (the primary government).

The Town complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds also apply the same principles. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

***Primary Government***

The Town is a municipal corporation governed by a Council/Town Administrator form of government with a five-member Town Council headed by a Council President. The Town provides the following services as authorized by its charter: public safety, highway and streets, sanitation, health and social services, culture-recreation, public improvements, planning, zoning and inspection, and general administrative services.

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made through the application of GASB criteria. Under GASB, the financial reporting entity includes both the primary government and all of its component units. GASB defines component units as legally separate entities that meet any one of the following three tests:

Test 1 - The primary government appoints the voting majority of the board of the potential component unit and;

- \* is able to impose its will on the potential component unit and/or
- \* is in a relationship of financial benefit or burden with the potential component unit;

Test 2 - The potential component unit is fiscally dependent upon the primary government; or

Test 3 - The financial statements would be misleading if data from the potential component unit were not included.

Potential component unit:

- \* Chariho Regional School District. Education services are provided to the Town by the Chariho School District. The District serves the Towns of Charlestown, Richmond and Hopkinton, and is a separate legal entity from its member Towns with no financial interdependency. The District has a separately elected governing authority, and a separate designation of management. In addition, the Town has no ability to significantly influence operations and no accountability over fiscal matters of the School District. As a result, the Town has no oversight responsibilities and the School District's separate financial statements are not included herein.

For the purpose of these financial statements, the financial reporting entity includes only the Town of Charlestown, Rhode Island. No other organizations satisfy the criteria necessary to be categorized as component units under the requirements of GASB. The potential component unit discussed above has not been included within the Town's reporting entity due to the Town's lack of financial accountability and inability to significantly influence the operations of the Chariho Regional School District.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

***Recently Issued Accounting Standards***

The Town implemented the following pronouncements for the year ended June 30, 2016.

- GASB Statement No. 72 - Fair Value Measurement and Application.
- GASB Statement No. 73 - Accounting and Financial Reporting for Pensions and Related Assets that are not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and 68.
- GASB Statement No. 76 - The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments.
- GASB Statement No. 79 – Certain External Investment Pools and Pool Participants.

The adoption of these Statements did not have an impact on the Town's financial position or results of operations.

The Town will adopt the following new accounting pronouncements in future years:

- GASB Statement No. 74 - Financial Reporting for Postemployment Benefit Plans Other than Pension Plans, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, effective for the Town's fiscal year ending June 30, 2018.
- GASB Statement No. 77 - Tax Abatement Disclosures, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 78 – Pensions Provided through Certain Multiple – Employer Defined Benefit Pension Plans, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 82 – Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73, effective for the Town's fiscal year ending June 30, 2017.

Management is in the process of determining the impact of these pronouncements on the Town's financial statements.

***Basis of Presentation***

***Government-Wide Financial Statements***

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds and component units that are fiduciary in nature. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, receivables and payables.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Fund Financial Statements*

Fund financial statements of the reporting entity are organized into funds each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Town or meets the following criteria:

- a) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type and
- b) Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

***Governmental Funds***

**General Fund**

The General Fund is the primary operating fund of the Town and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

**Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

**Capital Project Funds**

Capital Project Funds are used to account for resources restricted for the acquisition or construction of specific capital projects or items.

**Permanent Funds**

Permanent Funds are used to account for assets held by the Town pursuant to a trust agreement. The principal portion of these funds must remain intact, but the earnings may be used to achieve the objectives of the fund.

***Proprietary Funds***

Proprietary funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector. Operating revenues of the Proprietary Funds consist of customer/taxpayer charges for uses and services and certain other miscellaneous revenues. All other revenues of the Proprietary Funds are considered non-operating sources of revenue.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Fiduciary Funds (Not included in government-wide statements)***

**Other Post-Employment Benefit Trust Funds**

Other post-employment benefit trust funds are used to account for resources legally held in trust for the payment of benefits other than pensions. The Other Post-Employment Benefit Trust Fund accumulates resources for future retiree health benefits for eligible retirees.

**Agency Funds**

Agency funds account for assets held by the Town in a purely custodial capacity. Since agency funds are custodial in nature (i.e. assets equal liabilities), they do not involve the measurement of results of operations. The Town did not have any agency funds at June 30, 2016.

***Major and Non-Major Funds***

The funds are further classified as major or non-major as follows:

<u>Fund</u>	<u>Brief Description</u>
<b><i>Major:</i></b>	
General:	See above for description
Special Revenue:	CDBG-Disaster Recovery: accounts for funds not reimbursed by FEMA related to Hurricane Sandy and future mitigation expenses.
Proprietary:	Residential Collection Center: accounts for the operation and maintenance of the Residential Collection Center.  Coastal Pond Management: accounts for the operation of the Coastal Pond Management Fund.
<b><i>Non-Major:</i></b>	
Special Revenue:	Senior Community Activities, Police Grants – JAG, MEDS Grant - R.I. Dept. of Health, Frisbee Golf Course, School Impact Fees, Friends of Ninigret, Operation Blue Riptide, Flagpole Gardens Accessible Playground, Animal Spaying/Neutering, Ninigret Park Fund, Bicentennial Fund, FEMA, Developer Bond Deposits, Open Space Fees, CH-Arts, Naval Airfield Memorial, Police Forfeiture, Municipal Planning, Affordable Housing Initiatives, Birthday Committee, Affordable Housing Acquisitions, Community Development Block Grant, Police Evidence Property, Historical and Vital Records, Ninigret Dog Park, Roof Drainage System Performance Bond, Comprehensive Planning Grant and Special Donations.
Capital Projects:	Open Space 2016, Open Space Acquisitions, Klondike Road, Asphalt Resurfacing, Stormwater Elimination Project, RI DEM Ninigret Park, Town Capital Maintenance Fund, Columbia Heights Streetscape Enhancement, DPW Road Engineering, Recreation Bond 2016, Web Based GIS, and Pond and Beach Preservation.
Permanent:	Zenis Ellis Trust and Cemetery Fund

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Measurement Focus***

On the government-wide Statement of Net Position and the Statement of Activities both governmental and business-like activities are presented using the economic resources measurement focus as defined in item (b) below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- (a) All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period. The Town considers property taxes as available if they are collected within 60 days after year end.
- (b) All proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of net income, financial position and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.
- (c) Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

***Basis of Accounting***

In the government-wide Statement of Net Position and Statement of Activities both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

All proprietary funds and agency funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Amounts reported as program revenues include charges to customers or applicants for goods, services or privileges provided and operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Accounts Receivable***

In the government-wide statements, receivables consist of all revenues earned at year end and not yet received. Allowances for uncollectible accounts receivable are based on historical trends and the periodic aging of accounts receivable. The allowance for uncollectible accounts totaled \$445,200 for property taxes. Major receivable balances for the governmental activities include property taxes and intergovernmental grants and aid. Business-type activities report service fees as its major receivables.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as property taxes and grants and other similar intergovernmental revenues since they are usually both measurable and available. Nonexchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Proprietary fund material receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of accounts receivable.

***Encumbrances***

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in certain governmental funds. Encumbrances do not constitute expenditures or liabilities under generally accepted accounting principles. The Town did not have any encumbrances as of June 30, 2016.

***Investments***

Investments are stated at fair value. For purposes of the statements of cash flows, all highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents. The Town's cash and cash equivalents consist of cash on hand, demand deposits, money market accounts, and short-term investments with original maturities of three months or less from the date of acquisition. Substantially all of the Town's cash and cash equivalents are held in public deposit institutions.

***Short-term Interfund Receivables/Payables***

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

***Advances to Other Funds***

Noncurrent portions of long-term interfund loan receivables are reported as advances and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

***Interfund Transfers***

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Long-Term Debt***

In the governmental-wide financial statements, long-term debt obligations are reported as liabilities in the statement of net position. Bonds payable are reported net of the applicable bond premium or discount. Bond premiums, included in long-term debt, are amortized using the effective interest method over the respective life of the associated bond issues. Amortization of bond premiums, which are charged against interest expense, totaled \$9,084 for fiscal year 2016.

Bond issuance costs are recorded as operating expenses when incurred. The implementation of GASB Statement No. 65 resulted in the write-off of bond issuance costs as of July 1, 2013.

Prepaid bond insurance costs are reported as an asset and are recognized as an expense over the duration of the related debt using the straight-line method. The Town did not have any prepaid bond insurance costs at June 30, 2016.

Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, in the period issued. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources and discounts on debt issuances are reported as other financing uses. Issuance costs, even if withheld from the actual net proceeds received, are reported as expenditures. Interest is reported as an expenditure in the period in which the related payment is made.

The total bond premiums at June 30, 2016 were \$89,281, while the accumulated amortization was \$25,734.

***Amount Deferred on Refunding***

During periods of declining interest rates, the Town has refunded certain bond obligations reducing aggregate debt service. The difference between the reacquisition price and the net carrying amount of the refunded bonds is recorded as an amount deferred on refunding. The deferred amount on refunding is amortized over the remaining life of the refunded bonds, or the life of the new bonds, whichever is shorter. The amortization amount is a component of interest on bonds, and the unamortized balances are recorded as deferred outflows or inflows on the government-wide Statement of Net Position.

***Deferred Inflows and Outflows of Resources***

In addition to assets, the government-wide statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town currently has two items which qualify for reporting in this category: contributions subsequent to the measurement date for pensions which will be applied to the net pension liability in the next fiscal year and the deferred charges on refunding.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town has two items which qualify for reporting in this category. On the Statement of Net Position, the Town reports the deferral of pension expense that results from the implementation of GASB Statement No. 68. On the governmental funds Balance Sheet, under the modified accrual basis of accounting, the Town reports unavailable revenue from one source: property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Materials and Supplies***

The costs of governmental fund-type inventories are recorded as expenditures when purchased.

***Prepaid Items***

Prepaid items are accounted for under the allocation method whereby a prepaid asset is established at the date of payment and subsequently amortized over the accounting periods expected to benefit from the initial payment. Prepaid expenditures on the fund financial statements consist mainly of debt service prepayments and the prepayment of the monthly appropriation to the Chariho Regional School District.

***Property, Plant and Equipment***

The accounting treatment for property, plant and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

**Government-Wide Statements**

In the government-wide financial statements, all capital assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated capital assets, which are recorded at their estimated fair value at the date of donation. Infrastructure, such as streets and drainage systems, are capitalized. The capitalization threshold is any individual item with a total cost equal to or greater than \$5,000.

Prior to July 1, 2002, governmental funds infrastructure assets were not capitalized. During fiscal year 2007, the Town conducted a detailed study of all infrastructure assets in order to have a complete inventory of its infrastructure assets and be in compliance with GASB Statement No. 34. As of June 30, 2007, the government-wide financial statements include all infrastructure assets in accordance with GASB Statement No. 34.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

<u>Classes</u>	<u>Useful Life</u>
Buildings and improvements .....	15 - 50 years
Land improvements.....	10 - 15 years
Equipment .....	3 - 30 years
Vehicles.....	5 - 10 years
Infrastructure .....	20 - 50 years

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

***Interfund Transactions***

Interfund activity within and among the funds of the Town have been classified and reported as follows:

Reciprocal interfund activities:

- Interfund loans are reported as interfund receivables in the lending fund and interfund payables in borrower funds.

Non-reciprocal interfund activities:

- Interfund transfers are reported in governmental funds as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after nonoperating revenues and expenses.

***Compensated Absences***

The Town's policy is to recognize the cost of sick leave and vacation pay in governmental funds at the time payments are made. Vested sick leave and accumulated vacation pay for governmental fund employees at June 30, 2016 amounted to \$959,337. The amount of earned but unpaid vacation and sick leave relating to governmental fund employees is recorded as long-term debt in the government-wide financial statements. The liability is calculated at the rate of pay in effect at June 30, 2016.

***Pensions***

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees' Retirement System (MERS) of Rhode Island and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

***Budgets***

The Town is required to present budgetary comparisons for the General Fund and for major individual special revenue funds for which annual budgets are adopted. As such, budgetary schedules have been prepared for the General Fund. An annual budget was not adopted for the CDBG – Disaster Recovery Fund, and therefore budgetary schedules have not been prepared for this fund. The practices used in the preparation of the budget differ in certain respects from the presentation of the actual results of operations prepared in accordance with GAAP. The actual results of operations, for purposes of the Statement of Revenues and Expenditures (Non-GAAP Budgetary Basis) Budget and Actual - General Fund has been adjusted to a basis consistent with the Town's budget. Transfers of appropriations between departments require the approval of the Town Council. All annual budget appropriations lapse at fiscal year end.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Budgets (Continued)***

The adjustments necessary to reconcile actual revenues and expenditures reported on a budgetary basis to actual revenues and expenditures reported in accordance with generally accepted accounting principles are as follows:

	<u>Revenues and Transfers</u>	<u>Expenditures and Transfers</u>
Schedule of Revenues, Expenditures and Changes in Fund Balance (Non-GAAP Budgetary Basis) Budget and Actual (E-4) ..	\$27,906,228	\$26,476,612
Activity of funds classified with the General Fund for purposes of GASB Statement No. 54 .....	1,163	(441,597)
Statement of Revenues, Expenditures and Changes in Fund Balance (B-2) .....	<u>\$27,907,391</u>	<u>\$26,035,015</u>

***Use of Estimates***

The preparation of financial statements requires management to make assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements, and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

***Equity Classifications***

**Government-Wide Statements**

Equity is classified as net position and displayed in three components:

- (a) Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- (b) Restricted net position - Consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- (c) Unrestricted net position - All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Equity Classifications (Continued)***

**Fund Statements**

Governmental fund equity is classified as fund balance. Fund balances of the governmental funds are reported separately within classifications based on a hierarchy of the constraints placed on the use of those resources. The classifications are based on the relative strength of the constraints that control how the specific amounts can be spent. The classifications are nonspendable, restricted, and unrestricted, which includes committed, assigned, and unassigned fund balance classifications.

***Nonspendable*** - The nonspendable fund balance classification includes amounts that cannot be spent because they are not expected to be converted to cash, or legally or contractually required to be maintained intact.

***Restricted*** - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

***Committed*** - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action of the Town Council. Those committed amounts cannot be used for any other purpose unless the Town Council removes or changes the specified use by taking the same type of action it employed to previously commit those accounts.

***Assigned*** - Amounts in the assigned fund balance classification are intended to be used by the Town for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Town Council or a management official delegated that authority by formal Town Council action.

***Unassigned*** - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Net Position Flow Assumption***

The Town occasionally funds outlays for a particular purpose from both restricted and unrestricted resources. To determine the amounts to be reported as restricted and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to use restricted resources first, then unrestricted as they are needed.

***Fund Balance Flow Assumption***

The Town may fund outlays for a particular purpose from both restricted and unrestricted (total committed, assigned and unassigned fund balances) resources. To calculate the amounts to report as restricted, committed, assigned or unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

***Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-Wide Statement of Activities***

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between *net changes in fund balances - total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense". The details of this \$581,599 difference are as follows:

Capital outlays.....	\$ 1,917,142
Capital dispositions .....	(323,530)
Depreciation expense, net.....	<u>(1,012,013)</u>
Net adjustment.....	<u>\$ 581,599</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-Wide Statement of Activities (Continued)***

Another element of that reconciliation explains that "the issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes financial resources of governmental funds". The details of this \$232,756 difference are as follows:

Bonds payable.....	\$425,000
Add: prepayment of bonds payable at June 30, 2015.....	245,000
Less: prepayment of bonds payable at June 30, 2016 .....	(245,000)
Bond premium.....	9,084
Deferred outflow of resources.....	(1,284)
Capital leases payable .....	(215,325)
Compensated absences .....	7,481
Landfill monitoring .....	7,800
Net adjustment.....	<u>\$232,756</u>

**3. DEPOSITS AND INVESTMENTS**

***Deposits***

Custodial Credit Risk, Deposits - Custodial credit risk is the risk that in the event of bank failure, the Town's deposits may not be returned. The Town does not have a policy for custodial credit risk.

The Town maintains deposits at local financial institutions. At year end, the carrying amount of such deposits was \$2,139,489 while the bank balance was \$2,368,750 of which \$496,218 was covered by federal depository insurance, \$1,872,532 was collateralized. In addition, at June 30, 2016 the Town had deposits of \$6,500,800 held through an Insured Cash Sweep Service (ICS) agreement between the Town and its bank. The ICS places Town funds at other FDIC insured banks in amounts that do not exceed the FDIC insured maximum. Through the ICS program the Town can exclude specific banks to insure the FDIC insured limit is never exceeded at the destination banks.

Rhode Island General Law 35-10.1 requires that public deposits which are time deposits with maturities greater than 60 days be insured or pledged by collateral. In addition, collateral must be insured or pledged for depository institutions, which do not meet minimum capital standards. The Town of Charlestown was in compliance with this law at June 30, 2016.

The carrying value of the Town's cash and cash equivalents related to the Town's Statement of Net Position (A-1) totals as follows:

Unrestricted cash deposits.....	\$2,123,539
Restricted cash deposits .....	15,950
Insured Cash Sweep .....	6,500,800
Petty cash.....	2,425
<b>Total cash and cash equivalents – (A-1).....</b>	<b><u>\$8,642,714</u></b>

***Investments***

The Town accounts for its investments in accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," which requires that investments be reported at fair value. Fair values are established by quoted market values. Unrealized gains and losses from changes in fair value are recognized as investment income.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**3. DEPOSITS AND INVESTMENTS (Continued)**

***Investments (Continued)***

Investments included in the fiduciary fund for the Other Post-Employment Benefits (OPEB) trust fund are valued at fair value. Securities traded on national exchanges are valued at the latest reported sales prices.

Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The Town minimizes its exposure to interest rate risk by investing in short-term, highly liquid investments.

The Town does not hold long-term investments other than those managed by the trustee of the OPEB trust fund. Managed investments are subject to interest rate risk. The risk associated with OPEB investments is mitigated by evaluation of the portfolio performance by the Town's Trust Investment Consortium. The Town receives monthly investment performance reports from the OPEB trust fund trustee and the Consortium meets quarterly to evaluate the trust's activity in comparison to the investment performance policies set forth in the OPEB trust investment policy statement.

Custodial Credit Risk, Investments – The Town does not have a formal custodial credit risk policy. Custodial credit risk is the risk that in the event of financial institution failure, the Town's investments may not be returned or the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk - At June 30, 2016, the Town's non-fiduciary fund investments consisted entirely of a U.S. Series H Bond.

In accordance with the Home Rule Charter of the Town, the responsibility for conducting investment transactions resides with the Town Treasurer after consultation with the Town Administrator. As outlined in the Town's investment manual, funds of the Town may be invested in the following instruments:

- U.S. Treasury Bills
- Short term obligations of U.S. Government agencies
- Treasury bills and notes maturing within one (1) year
- Insured or collateralized certificates of deposit
- Repurchase agreements collateralized by U.S. Treasury securities
- State investment pools
- Money market mutual funds whose portfolios consist of a majority of U.S. Government securities or in broadly diversified money market instruments which are based in Rhode Island
- A1/P1 rated commercial paper secured by an irrevocable line of credit
- BBB (S&P) and higher rated bonds issued by corporations and utilities

Investments Of The Retiree Healthcare Fund (The OPEB Trust) – Effective October 1, 2015, all OPEB Trust Investments are held in the Public Agencies Retirement Services (PARS) Post-Retirement Health Care Plan Trust by its trustee, US Bank. Vanguard Advisors, Inc. is contracted to manage the portfolio in accordance with the Trust Documents and Vanguard Discretionary Advisory Agreement as approved by the Town Council. The Vanguard Agreement Schedule B requires that portfolio assets be allocated across broad asset and subasset classes in accordance with the guidelines including equities, fixed income, and REITS. Prior to October 1, 2015, the Town invested its OPEB assets in various investments including U.S. Government agencies, corporate bonds, municipal bonds, corporate equity securities, and equity and fixed income mutual funds.

Custodial Credit Risk – The OPEB Trust does not have a formal policy for custodial credit risk, but as of June 30, 2016, all investments are registered in the name of the Town of Charlestown PARS Post-Retirement Health Care Plan Trust in a master trust custodial agreement.

Concentration Of Credit Risk – The Vanguard agreement addresses concentration limits on a manager basis. As of June 30, 2016, the OPEB Trust's investments were all registered in The Trust's name.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2016**

**3. DEPOSITS AND INVESTMENTS (Continued)**

**Investments (Continued)**

Investments included in The Trust's OPEB Fiduciary Fund consisted of the following at June 30, 2016:

	<u>% of Assets</u>	<u>Market Value</u>
<b>Equity:</b>		
Vanguard Total Stock Market Index Fund	48.3%	\$2,067,699
Vanguard Total International Stock Market Index Fund	20.7%	886,157
Total Equity	<u>69.0%</u>	<u>2,953,856</u>
<b>Fixed Income:</b>		
Vanguard Inflation-Protected Securities Fund	5.0%	214,048
Vanguard Total Bond Market Index Fund	9.0%	385,286
Vanguard Intermediate-Term Investment-Grade Fund	5.4%	231,171
Vanguard Short-Term Investment-Grade Fund	3.6%	154,114
Total Fixed Income	<u>23.0%</u>	<u>984,619</u>
<b>Real Estate:</b>		
Vanguard REIT Index Fund	8.0%	342,476
Total Real Estate	<u>8.0%</u>	<u>342,476</u>
<b>Total OPEB Trust</b>	<u>100.0%</u>	<u>\$4,280,951</u>

As of June 30, 2016, investments other than those included in the Fiduciary Fund included:

<u>Description</u>	<u>Fair Value</u>	<u>Interest Rate</u>	<u>Maturity</u>
Series H Bond .....	\$ 500	N/A	N/A
<b>Total investments (A-1) .....</b>	<u>\$ 500</u>		

**4. TAXES RECEIVABLE**

Taxes are assessed each December 31, and the levy thereon may be paid in full or quarterly, without penalty, at the taxpayer's option. A 12% penalty is imposed for all taxes in an overdue status.

Taxes are due in equal quarterly installments on August 1, November 1, February 1, and May 1 during the fiscal year although they may be paid in full by September 1, at the option of the taxpayer.

Unpaid property taxes at June 30, 2016 include delinquent installments of the current and prior years. The Town does not record interest earned on delinquent taxes until payment is received. Delinquent installments which are not received within sixty days after the close of the fiscal year are recorded as unavailable revenue.

Net property taxes levied for the fiscal year 2016 were based on an assessed value of approximately \$2,317,290,370 at December 31, 2014 and amounted to \$23,638,239. Collections through June 30, 2016 amounted to \$23,313,228 which represents 99% of the total tax levy.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**4. TAXES RECEIVABLE (Continued)**

The Town recognizes property tax revenues in accordance with Section P70, "Property Taxes" of the Codification of Governmental Accounting and Financial Reporting Standards. Unpaid property taxes as of June 30, 2016 of \$1,097,510 are recorded as a receivable, net of an allowance for uncollectible property taxes of \$445,200. Those net property taxes receivable which were not collected within the 60 days immediately following June 30, 2016 are recorded as unavailable revenue and amounted to \$526,211 at June 30, 2016. Property taxes recognized as revenue for the fiscal year ended June 30, 2016 (due to their collection within the 60 days immediately following June 30, 2016) amounted to \$126,099.

**5. INTERGOVERNMENTAL RECEIVABLES/PAYABLES**

Intergovernmental receivables and payables consisted of the following at June 30, 2016:

	<u>Due From</u>	<u>Due To</u>
<b>Governmental activities:</b>		
<b>State of Rhode Island:</b>		
<b>Major funds:</b>		
General Fund .....	\$ 107,607	\$30,428
<b>Non-major funds</b> .....	281,950	
<b>Total</b> .....	<u>389,557</u>	<u>30,428</u>
<b>Federal government:</b>		
<b>Major funds:</b>		
CDBG –Disaster Recovery .....	2,440,000	
<b>Non-major funds</b> .....	397,819	
<b>Total</b> .....	<u>2,837,819</u>	<u>0</u>
<b>Other governments:</b>		
<b>Major funds:</b>		
General Fund .....	101,223	0
<b>Total governmental activities</b> .....	<u>\$3,328,599</u>	<u>\$30,428</u>

**6. DEFINED BENEFIT PENSION PLANS**

**General Information about the Pension Plan**

**Plan Description**

The Municipal Employees' Retirement System (MERS) – an agent multiple-employer defined benefit pension plan - provides certain retirement, disability and death benefits to plan members and beneficiaries. MERS was established under Rhode Island General Law and placed under the management of the Employee's Retirement System of Rhode Island (ERSRI) Board to provide retirement allowances to employees of municipalities, housing authorities, water and sewer districts, and municipal police and fire persons that have elected to participate. Benefit provisions are subject to amendment by the General Assembly.

MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the ERSRI website at [www.ersri.org](http://www.ersri.org).

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**General Information about the Pension Plan (Continued)**

**Benefits Provided**

General employees, police officers and firefighters employed by electing municipalities participate in MERS. Eligible employees become members at their date of employment. Anyone employed by a municipality at the time the municipality joins MERS may elect not to be covered. Elected officials may opt to be covered by MERS. Employees covered under another plan maintained by the municipality may not become members of MERS. Police officers and/or firefighters may be designated as such by the municipality, in which case the special contribution and benefit provisions described below will apply to them, or they may be designated as general employees with no special benefits. Members designated as police officers and/or firefighters are treated as belonging to a unit separate from the general employees, with separate contribution rates applicable.

**Salary:** Salary includes the member's base earnings plus any payments under a regular longevity or incentive plan. Salary excludes overtime, unused sick and vacation leave, severance pay, and other extraordinary compensation. Certain amounts that are excluded from taxable wages, such as amounts sheltered under a Section 125 plan or amounts picked up by the employer under IRC Section 414(h), are not excluded from salary.

**Service:** Employees receive credit for service while a member. In addition, a member may purchase credit for certain periods by making an additional contribution to purchase the additional service. Special rules and limits govern the purchase of additional service and the contribution required.

**Final Average Compensation (FAC):** Prior to July 1, 2012 and for general employee members eligible to retire as of June 30, 2012, the average was based on the member's highest three consecutive annual salaries. Effective July 1, 2012, the average was based on the member's highest five consecutive annual salaries. Once a member retires or is terminated, the applicable FAC will be the greater of the member's highest three year FAC as of July 1, 2012 or the five year FAC as of the retirement/termination date. Monthly benefits are based on one-twelfth of this amount.

Subsequent to June 30, 2015, litigation challenging the various pension reform measures enacted in previous years by the General Assembly (2009, 2010, and 2011) was settled. The final settlement approved by the Court on July 8, 2015 also included enactment of the pension settlement provisions by the General Assembly. These amended benefit provisions have been included in the determination of the total pension liability at the June 30, 2015 measurement date and are reflected in the summary of benefit provisions described below.

**General employees**

Members with less than five years of contributory service as of June 30, 2012 and members hired on or after that date are eligible for retirement on or after their Social Security normal retirement age (SSNRA).

Members who had at least five years of contributory service as of June 30, 2012 will be eligible for retirement at an individually determined age. This age is the result of interpolating between the member's prior Retirement Date, described below, and the retirement age applicable to members hired after June 30, 2012 in (a) above. The interpolation is based on service as of June 30, 2012 divided by projected service at the member's prior Retirement Date. The minimum retirement age is 59.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

***General Information about the Pension Plan (Continued)***

***General Employees (Continued)***

Members with 10 or more years of contributory service on June 30, 2012 may choose to retire at their prior Retirement Date if they continue to work and contribute until that date. If this option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

Effective July 1, 2015, members will be eligible to retire with full benefits at the earlier of their current Rhode Island Retirement Security Act (RIRSA) date described above or upon the attainment of age 65 with 30 years of service, age 64 with 31 years of service, age 63 with 32 years of service, or age 62 with 33 years of service.

A member who is within five years of reaching their retirement eligibility date and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members were eligible for retirement on or after age 58 if they had credit for 10 or more years of service, or at any age if they had credit for at least 30 years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

The annual benefit is equal to 2.00% of the member's monthly FAC for each year of service prior to July 1, 2012 and 1.00% of the member's monthly FAC for each year of service from July 1, 2012 through June 30, 2015. For all service after June 30, 2015, the annual benefit is equal to 1.0% per year unless the member had 20 or more years of service as of June 30, 2012 in which case the benefit accrual is 2.0% per year for service after June 30, 2015. The benefit cannot exceed 75% of the member's FAC. Benefits are paid monthly.

***Police and Fire employees***

Members are eligible to retire when they are at least 50 years old and have a minimum of 25 years of contributing service or if they have 27 years of contributing service at any age. Members with less than 25 years of contributing service are eligible for retirement on or after their Social Security normal retirement age.

Members who, as of June 30, 2012, had at least 10 years of contributing service, had attained age 45, and had a prior Retirement Date before age 52 may retire at age 52.

Active members on June 30, 2012 may choose to retire at their prior Retirement Date if they continue to work and contribute until that date. If option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

A member who is within five years of reaching their retirement eligibility date, as described in this section, and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members designated as police officers or firefighters were eligible for retirement at or after age 55 with credit for at least 10 years of service or at any age with credit for 25 or more years of service. Members were also eligible to retire and receive a reduced benefit if they are at least age 50 and have at least 20 years of service. If the municipality elected to adopt the 20-year retirement provisions for police officers and/or firefighters, then such a member was eligible to retire at any age with 20 or more years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**General Information about the Pension Plan (Continued)**

**Police and Fire Employees (Continued)**

A monthly benefit is paid equal to 2.00% of the member's monthly FAC for each year of service, up to 37.5 years (75% of FAC maximum).

If the optional 20-year retirement provisions were adopted by the municipality prior to July 1, 2012: benefits are based on 2.50% of the member's FAC for each year of service prior to July 1, 2012 and 2.00% of the member's FAC for each year of service after July 1, 2012. The benefit cannot exceed 75% of the member's FAC.

Active members (including future hires), members who retire after July 1, 2015 and after attaining age 57 with 30 years of service will have a benefit equal to the greater of their current benefit described in (a) and (b) above and one calculated based on a 2.25% multiplier for all years of service.

**Other benefit provisions**

Death and disability benefits are also provided to members. A member is eligible for a disability retirement provided he/she has credit for at least five years of service or if the disability is work-related. Members are not eligible for an ordinary disability benefit if they are eligible for unreduced retirement.

Joint and survivor benefit options are available to retirees. For some employees, a Social Security Option is also available where an annuity is paid at one amount prior to age 62, and at a reduced amount after age 62, designed to provide a level total income when combined with the member's age 62 Social Security benefit. Benefits cease upon the member's death.

Post-retirement benefit increases are paid to members who retire after June 30, 2012. Members will be eligible to receive cost of living increases at the later of the member's third anniversary of retirement and the month following their SSNRA (age 55 for members designated as police officers and/or firefighters). When a municipality elects coverage, it may elect either COLA C (covering only current and future active members and excluding members already retired) or COLA B (covering current retired members as well as current and future active members).

- (a) The COLA will be suspended for any unit whose funding level is less than 80%; however, an interim COLA may be granted in four-year intervals while the COLA is suspended. The first interim COLA may begin January 1, 2018.
- (b) Effective July 1, 2015, the COLA is determined based on 50% of the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%, plus 50% of the lesser of 3.0% or last year's CPI-U increase for a total maximum increase of 3.50%. Previously, it was the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%
- (c) The COLA will be limited to the first \$25,000 of the member's annual pension benefit. For retirees and beneficiaries who retired on or before July 1, 2015, years in which a COLA is payable based on the every fourth year provision described in (i) above will be limited to the first \$30,000. These limits will be indexed annually to increase in the same manner as COLAs, with the known values of \$25,000 for 2013, \$25,000 for 2014, \$25,168 for 2015, \$25,855 for 2016, and \$26,098 for 2017.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**Employees covered by benefit terms**

At the June 30, 2014 valuation date, the following employees were covered by the benefit terms:

	<u>General Employees</u>	<u>Police Employees</u>
Retirees and Beneficiaries	11	13
Inactive, Nonretired Members	14	2
Active Members	43	20
Total	68	35

**Contributions**

The amount of employee and employer contributions have been established under Rhode Island General Law Chapter 45-21. General employees with less than 20 years of service as of June 30, 2012 are required to contribute 2% of their salaries. General employees with more than 20 years of service as of June 30, 2012 are required to contribute 8.25%. Public safety employees are required to contribute 10% of their salaries. The Town of Charlestown contributes at a rate of covered employee payroll as determined by an independent actuary on an annual basis. The General Assembly can amend the amount of these contribution requirements. The Town of Charlestown contributed \$214,918 in the year ended June 30, 2016 for general employees and \$330,618 for public safety employees, which was 9.86% and 23.45% of annual covered payroll, respectively.

**Net Pension Liability (Asset)**

The total pension liability was determined by actuarial valuations performed as of June 30, 2014 and rolled forward to June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement.

<b>Summary of Actuarial Assumptions Used in the Valuations to determine the Net Pension Liability at the June 30, 2015 measurement date (June 30, 2014 valuation rolled forward to June 30, 2015)</b>	
Actuarial Cost Method	Entry Age Normal - the Individual Entry Age Actuarial Cost methodology is used.
Amortization Method	Level Percent of Payroll – Closed
Actuarial Assumptions	
Investment Rate of Return	7.50%
Projected Salary Increases	General Employees - 3.50% to 7.50% ; Police & Fire Employees - 4.00% to 14.00%
Inflation	2.75%
Mortality	<ul style="list-style-type: none"><li>• Male Employees, MERS General and MERS P&amp;F: 115% of RP-2000 Combined Healthy for Males with White Collar adjustments, projected with Scale AA from 2000.</li><li>• Female Employees, MERS General and MERS P&amp;F: 95% of RP-2000 Combined Healthy for Females with White Collar adjustments, projected with Scale AA from 2000.</li></ul>
Cost of Living Adjustments	A 2% COLA is assumed after January 1, 2014.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**Net Pension Liability (Asset) (Continued)**

The actuarial assumptions used in the June 30, 2014 valuation rolled forward to June 30, 2015 and the calculation of the total pension liability at June 30, 2014 were consistent with the results of an actuarial experience study performed as of June 30, 2013.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 23 sources. The June 30, 2015 expected arithmetic returns over the long-term (20 years) by asset class are summarized in the following table:

<u>Type of Investment</u>	<u>Target Allocation</u>	<u>Long-term expected real rate of return</u>
Global Equity:	38.0%	-
U.S. Equity	-	6.93%
International Developed	-	7.32%
International Emerging Markets	-	9.52%
Equity Hedge Funds	8.0%	3.98%
Private Equity	7.0%	9.99%
Core Fixed Income	15.0%	2.18%
Absolute Return Hedge Funds	7.0%	3.98%
Infrastructure	3.0%	5.70%
Real Estate	8.0%	4.85%
Other Real Return Assets:	11.0%	-
Master Limited Partnerships	-	4.51%
Credit	-	4.51%
Inflation Linked Bonds	-	1.24%
Cash, Overlay, Money Market	3.0%	7.80%
	<u>100.0%</u>	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

**Discount Rate**

The discount rate used to measure the total pension liability of the plans was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**Net Pension Liability (Asset) (Continued)**

<b>Changes in the Net Pension Liability (Asset) - General Employees</b>			
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
Balances as of June 30, 2014	\$ 6,967,253	\$ 6,461,099	\$506,154
Changes for the Year			
Service cost	187,950		187,950
Interest on the total pension liability	521,066		521,066
Changes in benefits	102,265		102,265
Difference between expected and actual experience	(346,031)		(346,031)
Employer contributions		218,126	(218,126)
Employee contributions		43,108	(43,108)
Net investment income		155,713	(155,713)
Benefit payments, including employee refunds	(227,375)	(227,375)	
Administrative expense		(6,244)	6,244
Other changes		2	(2)
Net changes	237,875	183,330	54,545
Balances as of June 30, 2015	\$ 7,205,128	\$ 6,644,429	\$ 560,699

<b>Changes in the Net Pension Liability (Asset) - Police Employees</b>			
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
Balances as of June 30, 2014	\$ 10,802,278	\$ 8,268,107	\$ 2,534,171
Changes for the Year			
Service cost	241,600		241,600
Interest on the total pension liability	800,834		800,834
Changes in benefits	372,401		372,401
Difference between expected and actual experience	153,052		153,052
Employer contributions		341,485	(341,485)
Employee contributions		112,078	(112,078)
Net investment income		197,358	(197,358)
Benefit payments, including employee refunds	(490,580)	(490,580)	
Administrative expense		(7,916)	7,916
Other changes		920	(920)
Net changes	1,077,307	153,345	923,962
Balances as of June 30, 2015	\$ 11,879,585	\$ 8,421,452	\$ 3,458,133

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**Net Pension Liability (Asset) (Continued)**

**Sensitivity of the Net Pension Liability to changes in the discount rate.** The following presents the net pension liability (asset) of the employers calculated using the discount rate of 7.5 percent, as well as what the employers' net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	1.00% Decrease (6.5%)	Current Discount Rate (7.5%)	1.00 Increase (8.5%)
General Employees	\$1,304,516	\$ 560,699	\$ (47,962)
Police Employees	\$4,696,655	\$3,458,133	\$2,444,557

**Pension plan fiduciary net position** - detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2016, the employer recognized pension expense of \$205,353 for the general employees. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>General Employees</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences in experience	\$ 0	\$294,092
Differences in assumptions	0	36,978
Excess (deficit) investment returns	263,924	265,132
Employer contributions subsequent to measurement date	<u>214,918</u>	<u>          </u>
Total	<u>\$478,842</u>	<u>\$596,202</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

Deferred outflows of resources totaling \$214,918 related to pensions resulting from the Town of Charlestown's contributions in fiscal year 2016 subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30</u>	<u>Net Deferred Outflows of Resources</u>
2017	\$(83,444)
2018	(83,444)
2019	(83,442)
2020	4,934
2021	(52,485)
Thereafter	<u>(34,397)</u>
<b>Total</b>	<b><u>\$(332,278)</u></b>

For the year ended June 30, 2016, the employer recognized pension expense of \$680,775 for the police employees. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>Police Employees</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences in experience	\$127,146	\$ 0
Differences in assumptions	0	64,047
Excess (deficit) investment returns	336,880	337,433
Employer contributions subsequent to measurement date	<u>330,618</u>	<u>          </u>
<b>Total</b>	<b><u>\$794,644</u></b>	<b><u>\$401,480</u></b>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2016**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

Deferred outflows of resources totaling \$330,618 related to pensions resulting from the Town of Charlestown's contributions in fiscal year 2016 subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30</u>	<u>Net Deferred Outflows of Resources</u>
2017	\$(10,520)
2018	(10,520)
2019	(10,522)
2020	101,957
2021	15,353
Thereafter	<u>(23,202)</u>
<b>Total</b>	<b><u>\$62,546</u></b>

**7. OTHER PENSION PLANS**

***Defined Contribution Plan***

Certain employees participating in the defined benefit plan, as described above, also participate in a defined contribution plan authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF. Employees may choose among various investment options available to plan participants. Contribution rates for general employees, public safety employees, and the employer were as follows for the fiscal year ended June 30, 2016:

	<u>Employee Contribution</u>	<u>Employer Contribution</u>
General employees with more than 20 years of service on July 1, 2012	No DC plan contributions after July 1, 2015	
General employees that had less than 20 years of service on July 1, 2012	5%	1% to 1.5% depending on years of service
Public safety employees	7%	3% to 3.5% depending on years of service

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

**7. OTHER PENSION PLANS (Continued)**

**Defined Contribution Plan (Continued)**

Employee contributions are immediately vested while employer contributions and any investment earnings thereon are vested after three years of contributory service. Benefit terms and contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Amounts in the defined contribution plan are available to participants in accordance with Internal Revenue Service guidelines for such plans.

The Town of Charlestown recognized pension expense of \$16,838, for the fiscal year ended June 30, 2016.

The System issues a publicly available financial report that includes financial statements and required supplementary information for plans administered by the system. The report may be obtained at <http://www.ersri.org>.

**Town Funded Retirement Benefits**

During fiscal year 2016, the Town provided retirement benefits to the spouse of one former employee. This pension is self-funded by the Town on a pay-as-you-go basis. The pension has a June 30, 1987 base amount of \$9,000 and is increased annually by 3%. Since the retiree predeceased his spouse, the surviving spouse is entitled to 50% of the benefits for the remainder of the spouse's life or until the spouse remarries. For the year ended June 30, 2016, the total cost to the Town for providing retirement benefits amounted to \$10,296.

**8. INTERFUND BALANCES**

Interfund receivable and payable balances at June 30, 2016 are as follows:

	<u>Due From Other Funds</u>	<u>Due To Other Funds</u>
<b>Governmental activities:</b>		
<b>Major funds:</b>		
General Fund .....	\$1,444,020	\$2,001,021
CDBG-Disaster Recovery .....	15,597	
<b>Non-major funds</b> .....	<u>1,981,296</u>	<u>782,498</u>
<b>Total governmental activities</b> .....	<u>\$3,440,913</u>	<u>\$2,783,519</u>
<b>Business-type activities:</b>		
<b>Major funds:</b>		
Residential Collection Center .....		\$487,096
Coastal Pond Management .....		<u>170,298</u>
<b>Total business-type activities</b> .....	<u>\$ 0</u>	<u>\$657,394</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

**9. LONG-TERM LIABILITIES**

**(a) Long-Term Liability Activity**

**2013 Series A Bonds**

On August 22, 2013, the Town issued the 2013 Series A Bonds, with term bonds of \$2,190,000 at rates varying from 2.00% to 4.50%. The term bonds mature at various dates from July 1, 2014 through July 1, 2033. Bond proceeds of \$1,190,000 were used to finance the construction and furnishings of permanent beach structures at Charlestown Beach and Blue Shutters Beach. The remaining \$1,000,000 of bond proceeds are to be used for financing affordable housing initiatives consistent with the approved Charlestown affordable housing plan.

**2013 Series B Refunding Bonds**

On August 22, 2013, the Town issued the 2013 Series B Refunding Bonds with term bonds of \$1,520,000 at rates varying from 2.00% to 3.00%. The term bonds mature at varying dates from January 1, 2014 through July 1, 2023.

The Town issued the 2013 Series B Refunding Bonds to fully defease the 2004 Series A General Obligation Open Space Bonds. Upon delivery of the 2013 Series B Refunding Bonds, the Town established an irrevocable escrow trust fund pursuant to a Refunding Trust Agreement between the Town and U.S. Bank National Association. Under terms of the Refunding Trust Agreement, the proceeds of the 2013 Series B Refunding Bonds were deposited into escrow funds established for each series of refunded bonds which were invested in investment obligations maturing in amounts and bearing interest at rates sufficient to pay, when due, interest, and upon maturity or prior redemption on the earliest available redemption date, the outstanding principal of the refunded bonds. The escrow fund is pledged solely for the benefit of holders of the applicable series of refunded bonds.

The Town completed the August 22, 2013 refunding to reduce its total debt service payments over the next ten years by \$133,953 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$90,350. The deferred charge is amortized over the shorter of the life of the refunded or refunding debt.

Since those bonds have, in effect, been redeemed under the defeasance, they are no longer outstanding under the Town's bond resolution and therefore, the liability for those bonds and related escrow funds are not reflected in the June 30, 2016 financial statements.

The outstanding principal of the Town's defeased bonds is summarized below:

<u>Description</u>	<u>Defeased Bonds Outstanding June 30, 2016</u>
2004 Series A Open Space Bonds	\$0

The 2004 Open Space Bonds were redeemed February 1, 2014.

**2014 Series A Bonds**

On July 7, 2014, the Town issued the 2014 Series A Bonds, with term bonds of \$2,000,000 at an interest rate of 2.15%. The term bonds mature at various dates from July 15, 2015 through July 15, 2024. Bonds proceeds of \$2,000,000 were used to reimburse the General Fund for the purchase of approximately 78 acres of land known as the "Whalerock Property" (a.k.a. Charlestown Moraine Preserve) for preservation of open space.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**9. LONG-TERM LIABILITIES (Continued)**

**(a) Long-Term Liability Activity (Continued)**

Long-term liability activity for the year ended June 30, 2016 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
<b>Governmental Activities:</b>					
<b>Long-term debt:</b>					
General obligation debt.....	\$5,220,000		\$ 425,000	\$4,795,000	\$185,000
Leases payable.....	229,820	\$372,331	157,006	445,145	129,682
Subtotal.....	5,449,820	372,331	582,006	5,240,145	314,682
Plus: bond premium, net of amortization .....	72,631		9,084	63,547	
<b>Total long-term debt .....</b>	<b>5,522,451</b>	<b>372,331</b>	<b>591,090</b>	<b>5,303,692</b>	<b>314,682</b>
<b>Other long-term liabilities:</b>					
Compensated absences .....	966,818	528,788	536,269	959,337	96,000
Landfill monitoring costs .....	117,000		7,800	109,200	7,800
<b>Total other long-term liabilities .....</b>	<b>1,083,818</b>	<b>528,788</b>	<b>544,069</b>	<b>1,068,537</b>	<b>103,800</b>
<b>Governmental activities:</b>					
Long-term liabilities .....	<u>\$6,606,269</u>	<u>\$901,119</u>	<u>\$1,135,159</u>	<u>\$6,372,229</u>	<u>\$418,482</u>
<b>Business-type activities:</b>					
<b>Other long-term liabilities:</b>					
Compensated absences .....	\$ 8,636	\$ 7,998	\$ 6,530	\$ 10,104	\$ 0
<b>Business-type activities:</b>					
Long-term liabilities .....	<u>\$ 8,636</u>	<u>\$ 7,998</u>	<u>\$ 6,530</u>	<u>\$ 10,104</u>	<u>\$ 0</u>

All debt of the governmental activities is general obligation debt. Payments on all long-term debt and other long-term liabilities that pertain to the Town's governmental activities are made by the general fund.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**9. LONG-TERM LIABILITIES (Continued)**

**(b) Debt Maturity**

At June 30, 2016, the Town had \$3,000,000 of remaining authorized unissued bond authority.

Annual principal and interest requirements on long-term liabilities are as follows:

<u>Year ending June 30:</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017 .....	\$ 185,000	\$ 85,541	\$ 270,541
2018 .....	435,000	127,460	562,460
2019 .....	435,000	118,359	553,359
2020 .....	440,000	108,337	548,337
2021 .....	445,000	97,594	542,594
2022 .....	445,000	86,758	531,758
2023 .....	455,000	75,016	530,016
2024 .....	460,000	62,485	522,485
2025 .....	325,000	51,859	376,859
2026 .....	110,000	45,463	155,463
2027 .....	115,000	41,388	156,388
2028 .....	120,000	37,275	157,275
2029 .....	125,000	32,675	157,675
2030 .....	130,000	27,575	157,575
2031 .....	135,000	22,275	157,275
2032 .....	140,000	16,425	156,425
2033 .....	145,000	10,012	155,012
2034 .....	150,000	3,375	153,375
<b>Totals</b> .....	<b>\$4,795,000</b>	<b>\$1,049,872</b>	<b>\$5,844,872</b>

At June 30, 2016, the Town was in compliance with Rhode Island General Law 45-12-2 which places a 3% cap on the ratio of the Town's maximum aggregate indebtedness, excluding debt in the enterprise funds, to taxable property.

During the fiscal year ended June 30, 2016, the Town incurred the following interest expense:

2013 Series A bond.....	\$ 71,750
2013 Series B bond (Refunding bond).....	32,400
2014 Series A bond.....	41,044
<b>Total</b> .....	<b>\$145,194</b>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

**9. LONG-TERM LIABILITIES (Continued)**

**(c) Bonds Outstanding**

At June 30, 2016, the Town's bonds payable consisted of the following:

**GOVERNMENTAL ACTIVITIES**

Description	Date Issued	Original Principal	Due Date	Interest Rate	Outstanding June 30, 2015	Issued	Paid (1)	Outstanding June 30, 2016
2013 Series A Bond	08/22/13	\$2,190,000	07/01/33	2.00% - 4.50%	\$2,025,000		\$ 85,000	\$1,940,000
2013 Series B Refunding Bond	08/22/13	1,520,000	07/01/23	2.00% - 3.00%	1,195,000		160,000	1,035,000
2014 Series A Bond	07/07/14	2,000,000	07/15/24	2.15%	2,000,000		180,000	1,820,000
			<i>Total general obligation debt</i>		<u>\$5,220,000</u>	<u>\$0</u>	<u>\$425,000</u>	<u>\$4,795,000</u>

(1) The Town prepaid \$245,000 of its fiscal year 2017 debt obligation. This amount is shown as a prepaid expenditure in the fund financial statements Balance Sheet, but as a reduction in bonds payable on the government-wide Statement of Net Position.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**9. LONG-TERM LIABILITIES (Continued)**

**(d) Deferred Outflows of Resources**

When the Town refunds or advance refunds its bonds, it calculates the difference between the reacquisition price and the net carrying amount of the old debt. The resulting accounting gain or loss is then amortized over the remaining life of the refunding bonds, or the life of the new bonds, whichever is shorter. The net unamortized excess of reacquisition price over the net carrying value of the defeased bonds is recorded in deferred outflows of resources on the Statements of Net Position.

Excess of reacquisition price over net carrying value of defeased bonds was as follows at June 30, 2016:

Beginning balance of deferred outflows of resources.....	\$ 10,287
Additions .....	0
Reductions .....	<u>(1,284)</u>
<b>Ending balance of deferred outflows of resources ..</b>	<b><u>\$ 9,003</u></b>

**(e) Capital Leases**

The Town has several lease agreements for financing the acquisition of various public works and public safety equipment.

The assets acquired through capital leases are as follows:

**Governmental Activities**

	<u>Public Safety</u>	<u>Public Works</u>
<b>Assets:</b>		
Vehicles and equipment.....	\$ 544,616	\$ 1,584,633
Less: accumulated depreciation.....	<u>(425,578)</u>	<u>(1,025,826)</u>
<b>Total.....</b>	<b><u>\$ 119,038</u></b>	<b><u>\$ 558,807</u></b>

**Business-type Activities**

	<u>Residential Recycling Center</u>
<b>Assets:</b>	
Equipment.....	\$31,025
Less: accumulated depreciation .....	<u>0</u>
<b>Total.....</b>	<b><u>\$31,025</u></b>

The following schedule summarizes the future minimum lease payments under those capital leases, and the present value of the net minimum lease payments at June 30, 2016:

Fiscal year ending <u>June 30:</u>	<u>Governmental Activities</u>
2017 .....	\$129,682
2018 .....	88,138
2019 .....	79,599
2020 .....	79,598
2021 .....	58,978
2022 .....	<u>58,978</u>
<b>Total minimum lease payments.....</b>	<b>494,973</b>
Less: amount representing interest.....	<u>(49,828)</u>
<b>Present value of future minimum lease payments</b>	<b><u>\$445,145</u></b>

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**10. COMMITMENTS AND CONTINGENT LIABILITIES**

***Affordable Housing***

In March 2013, the Town entered into a funding agreement with the Washington County Community Development Corporation (WCCDC), South County Habitat for Humanity and the Church Community Housing Corporation for the development of seven affordable housing units and with WCCDC for two housing projects totaling thirty-five affordable units (24 senior and 11 family). The Town's total commitment for these projects is \$950,000, including \$800,000 for land acquisition and \$150,000 for preconstruction costs. The total cost of the projects is currently estimated at \$7,250,000 with additional funding expected from Community Development Block Grants (CDBG), Rhode Island Housing HOME program funds, possible low-income housing tax credits and the Housing Resources Commission's Building Homes Rhode Island program.

In January 2013, the Town Council approved a resolution authorizing the issuance of a \$1,000,000 general obligation bond previously approved by vote of the electorate on November 7, 2006 to finance affordable housing initiatives in the Town consistent with the Town's approved affordable housing plan. The proceeds of this bond were issued and received in August 2013 as part of General Obligation Bonds, Series 2013A totaling \$2,190,000.

For the fiscal year ending June 30, 2016, the Town has expended \$0 for affordable housing land acquisitions and \$12,560 for preconstruction costs for the affordable housing projects. The Town has no ownership rights in the land acquisitions or future housing units but the projects will meet the requirements of affordable housing under the State's 10% Affordable Housing mandate.

***Grants***

Under the terms of federal and state grants, periodic compliance audits by the grantors or their representatives are required and, consequently, certain costs may be questioned as not being appropriate, and result in reimbursement to the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies could not be determined at this time. Town officials believe that such disallowances, if any, would not be material.

***Litigation***

The Town is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Town's attorneys, the resolution of these matters will not have a materially adverse effect on the financial condition of the Town.

**11. LANDFILL ENTERPRISE FUND - CLOSURE AND POSTCLOSURE CARE COSTS**

The Town accounts for its closure and postclosure care costs under GASB Statement No. 18. This Statement is based on the October 9, 1991, U.S. Environmental Protection Agency (EPA) rule, "Solid Waste Disposal Facility Criteria," which establishes closure requirements for all municipal solid waste landfills (MSWLF's) that receive solid waste after October 9, 1991. The EPA rule also establishes thirty-year postclosure care requirements for MSWLF's that accept solid waste after October 9, 1993. The effect of the EPA rule and similar state laws or regulations is to obligate MSWLF owners and operators to perform certain closing functions and postclosure monitoring and maintenance functions as a condition for the right to operate the MSWLF in the current period.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2016**

**11. LANDFILL ENTERPRISE FUND - CLOSURE AND POSTCLOSURE CARE COSTS (Continued)**

State and federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Town reported a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The Town closed the Landfill effective June 30, 2000. General Fund postclosure costs incurred during the fiscal year ended June 30, 2016 totaled \$7,800. Postclosure monitoring costs were originally estimated at \$50,000 to \$100,000 per year. Based upon revised estimates from an independent consultant, the costs should approximate \$7,800 annually for the remaining 14 years. These estimates are based on an independent evaluation of the cost to perform postclosure monitoring. In fiscal year 2010, the Rhode Island Department of Environmental Management approved a reduction in the scope of the Town's postclosure monitoring activities resulting in the associated cost reductions. Actual costs may be higher due to inflation, deflation, changes in technology or changes in applicable laws and regulations. Annual postclosure monitoring costs are expected to be funded through General Fund appropriations.

**12. FUND EQUITY**

**(a) Fund Balance Constraints**

The constraints on fund balance as reported in aggregate in the Governmental Funds Balance Sheet are detailed below according to fund balance classification.

	General Fund	Other Governmental Funds	Total Governmental Funds
<b><i>Nonspendable:</i></b>			
Perpetual care .....		\$ 1,540	\$ 1,540
Tax sale property .....	\$ 258,521		258,521
Prepaid expenditures .....	1,006,706		1,006,706
<b><i>Restricted for:</i></b>			
General government .....	322,149	259,186	581,335
Public safety .....		94,033	94,033
Parks and recreation .....	2,026	16,432	18,458
Community development ..		328,252	328,252
Education .....	250,000	168,724	418,724
Capital projects .....		1,339,917	1,339,917
Employee severance benefits .....	459,563		459,563
<b><i>Committed to:</i></b>			
Community development ..		23,786	23,786
Parks and recreation .....		114,708	114,708
<b><i>Unassigned</i></b> .....	5,671,176	(453,082)	5,218,094
<b>Total Fund Balances</b> .....	<u>\$7,970,141</u>	<u>\$ 1,893,496</u>	<u>\$9,863,637</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**12. FUND EQUITY (Continued)**

**(b) Net Position**

Restriction of net position at June 30, 2016 was as follows:

**Enterprise Funds:**

Restriction for endowment .....	\$ 10,000
---------------------------------	-----------

**(c) Fund Deficits**

The following funds had cumulative deficits at June 30, 2016:

**Non-major Governmental Funds:**

Open Space 2016 .....	\$343,961
Open Space Acquisitions .....	\$ 19,156
Recreation Bond 2016 .....	\$ 89,965

The deficits in the Open Space Acquisitions Fund will be funded by a General Fund contribution. The deficits in the Open Space 2016 and Recreation Bond 2016 funds will be funded by proceeds from general obligation bonds.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**13. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2016 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land .....	\$ 9,370,910	\$ 343,961		\$ 9,714,871
Construction-in-progress.....	459,753	15,085	\$ (405,539)	69,299
<b>Total capital assets not being depreciated .</b>	<u>9,830,663</u>	<u>359,046</u>	<u>(405,539)</u>	<u>9,784,170</u>
<b>Other capital assets:</b>				
Buildings and improvements.....	8,753,652	473,241		9,226,893
Land improvements .....	261,937			261,937
Equipment.....	915,861	196,057		1,111,918
Vehicles.....	3,032,967	607,740	(323,530)	3,317,177
Infrastructure.....	46,476,220	686,597		47,162,817
<b>Total other capital assets.....</b>	<u>59,440,637</u>	<u>1,963,635</u>	<u>(323,530)</u>	<u>61,080,742</u>
Less: accumulated depreciation for:				
Buildings and improvements.....	(2,745,907)	(239,412)		(2,985,319)
Land improvements .....	(45,303)	(26,194)		(71,497)
Equipment.....	(655,891)	(100,582)		(756,473)
Vehicles.....	(2,182,273)	(276,682)	320,802	(2,138,153)
Infrastructure.....	(38,603,387)	(689,945)		(39,293,332)
<b>Total accumulated depreciation.....</b>	<u>(44,232,761)</u>	<u>(1,332,815)</u>	<u>320,802</u>	<u>(45,244,774)</u>
<b>Other capital assets, net.....</b>	<u>15,207,876</u>	<u>630,820</u>	<u>(2,728)</u>	<u>15,835,968</u>
<b>Governmental activities capital assets, net .....</b>	<u>\$25,038,539</u>	<u>\$ 989,866</u>	<u>\$(408,267)</u>	<u>\$25,620,138</u>
 <b>Business-type activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land .....	\$ 99,500			\$ 99,500
<b>Total capital assets not being depreciated ..</b>	<u>99,500</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>99,500</u>
<b>Other capital assets:</b>				
Buildings.....	18,550			18,550
Land improvements .....	113,684			113,684
Machinery and equipment.....	283,563			283,563
<b>Total other capital assets.....</b>	<u>415,797</u>	<u>0</u>	<u>0</u>	<u>415,797</u>
Less: accumulated depreciation for:				
Buildings.....	(18,548)			(18,548)
Land improvements .....	(113,685)			(113,685)
Machinery and equipment.....	(204,848)	(5,855)		(210,703)
<b>Total accumulated depreciation.....</b>	<u>(337,081)</u>	<u>(5,855)</u>	<u>0</u>	<u>(342,936)</u>
<b>Other capital assets, net.....</b>	<u>78,716</u>	<u>(5,855)</u>	<u>0</u>	<u>72,861</u>
<b>Business-type activities capital assets, net .....</b>	<u>\$ 178,216</u>	<u>\$(5,855)</u>	<u>\$ 0</u>	<u>\$ 172,361</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**13. CAPITAL ASSETS (Continued)**

Depreciation expense was charged to functions as follows:

<b>Governmental activities:</b>	
General government .....	\$ 52,220
Public safety .....	276,925
Recreation .....	107,602
Public works .....	869,335
Education .....	23,733
<b>Total governmental activities .....</b>	<b><u>\$1,332,815</u></b>
<b>Business-type activities:</b>	
Residential Collection Center .....	\$ 415
Coastal Pond Management .....	5,440
<b>Total business type activities .....</b>	<b><u>\$ 5,855</u></b>

**14. DEFERRED COMPENSATION PLAN**

The Town offers its municipal employees a deferred compensation plan established in accordance with the provisions of Internal Revenue Code Section 457. The Plan, available to all municipal employees, permits the deferral of a portion of their salary. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The Town Council is responsible for establishing or amending the Plan's provisions and establishing or amending contribution requirements. The defined contribution Plan is currently administered by Vantagepoint.

The Town has implemented the Governmental Accounting Standards Board, Statement No. 32, "Accounting for Internal Revenue Code Section 457 Deferred Compensation Plans." All assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. As a result, deferred compensation investments and the respective liability have not been included in the Town's financial statements for the year ended June 30, 2016. Employees are allowed to make contributions to the Plan up to IRC limits, currently \$18,000 (\$24,000 if age 50 or older). There is no Town required contribution and no additional obligation incurred by the Town as a result of the employee contributions. Employee contributions to the Plan for the year ended June 30, 2016 were \$39,840. The Town has an obligation to prudently manage these monies.

**15. RISK MANAGEMENT**

The Town of Charlestown is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; and natural disasters. As a result, the Town participates in a non-profit, public entity risk pool (Rhode Island Interlocal Risk Management Trust, Inc.) which provides coverage for property/liability claims and workers' compensation claims. Upon joining the Trust, the Town signed a participation agreement, which outlines the rights and responsibilities of both the Trust and the Town. The agreement states that for premiums paid by the Town, the Trust will assume financial responsibility for the Town's losses up to the maximum amount of insurance purchased, minus the Town's deductible amounts. The Trust provides this insurance coverage through a pooled, self-insurance mechanism which includes reinsurance purchased by the Trust to protect against large, catastrophic claims above the losses the Trust retains internally for payment from the pooled contributions of its Members. Under the participation agreement, the Town is insured for a maximum of \$5,000,000 per occurrence. Settled claims resulting from these risks have not exceeded the Trust Coverage in any of the past twenty-one fiscal years.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**15. RISK MANAGEMENT (Continued)**

The Trust is obligated to make payments on the Town's behalf without any further obligation of the Town, unless the Town's applicable limit of liability was exhausted by the size of the loss or the nature of the loss would fall outside the parameters of the Trust policy. As of June 30, 2016, the Town believes there is minimal, if any, potential exposure for outstanding claims which would fall outside the parameter of the Trust policy.

**16. COMMUNITY SEPTIC LOAN PROGRAM**

On June 9, 1999, the Town entered into an agreement with the Rhode Island Clean Water Finance Agency to finance the Town's Community Septic System Loan Program. The loan agreement provides the Town with a non-restoring line-of-credit. The proceeds of the loan shall be used by the Town for the establishment and operation of a Community Septic System Loan Program. The Program provides for the Town to make loans to property owners of the Town for the repair or replacement of failed or failing septic systems. The individual loans made to property owners shall be underwritten by the Town with the assistance of the Rhode Island Housing Mortgage Finance Corporation (RIHMFC). RIHMFC, on behalf of the Town shall perform all administrative functions related to servicing the individual loans, including disbursing loans to property owners and collecting and remitting borrower loan payments. The loan has a zero interest rate to the Town and 4% to property owners. The Town is only required to make principal repayments in the event that individual property owners default on their loans. As of June 30, 2016, the amount of loans outstanding under this program was approximately \$496,502.

**17. INTERFUND TRANSFERS**

Interfund transfers for fiscal year ended June 30, 2016 are as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
<b>Governmental activities:</b>		
<b>Major funds:</b>		
General Fund .....	\$ 50,000	\$925,074
<b>Non-major funds</b> .....	<u>560,074</u>	<u>50,000</u>
<b>Total governmental activities</b> .....	<u>\$610,074</u>	<u>\$975,074</u>
<b>Business-type activities:</b>		
<b>Major funds:</b>		
Residential Collection Center .....	<u>\$ 15,000</u>	<u>\$ 0</u>
<b>Fiduciary funds:</b>		
Other Post-Employment Benefit Trust Fund .....	<u>\$350,000</u>	<u>\$ 0</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**18. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

***Plan Description***

The cost of post-employment health care benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in future years when it will be paid. The Town adopted the requirements of GASB No. 45 during the year ended June 30, 2009, and recognizes the cost of post-employment healthcare in the year when the employee services are rendered, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the Town's future cash flows.

The Town of Charlestown's OPEB Plan is a single-employer defined benefit plan offering individual or two-party (spousal) health insurance to police retirees and retirees of the Charlestown Professional Management Association (CPMA). Police and CPMA retirees vest for OPEB when they vest for pension benefits.

***Summary of Plan Provisions***

***Eligibility***

**Police:**

A police-officer retiring, who is at least 60 years old, or who has completed at least 20 years of service regardless of age (25 years of service if hired on or after July 1, 2011) and eligible for pension benefits under the State of Rhode Island, Optional Retirement for Members of Police Force and Firefighters, shall be eligible to continue health insurance coverage for self and spouse.

**CPMA:**

Eligible for retirement at an individually determined age. This age is based on the members' social security retirement age with a proportional downward adjustment based on years of service as of June 30, 2012. The minimum retirement age is 59.

***Cost Sharing***

**Police:**

Retiring on or after July 1, 2012 but before June 30, 2014:

Pre-65	85% Town-paid for retiree and spouse.
Post-65	85% Town-paid for retiree and spouse (BC Plan 65); Medicare Part B reimbursement for retiree and spouse.

Retiring on or after July 1, 2014:

Pre-65	80% Town-paid for retiree and spouse.
Post-65	80% Town-paid for retiree and spouse (BC Plan 65); Medicare Part B reimbursement for retiree and spouse.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**18. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)**

**Summary of Plan Provisions (Continued)**

**Cost Sharing (Continued)**

**CPMA:**

Hired prior to July 1, 1996:

Pre-65            80% Town-paid for retiree and spouse.

Post-65          80% Town-paid for retiree and spouse (BC Plan 65).

Hired on or after July 1, 1996:

Not eligible for Town-paid Post Retirement Health Benefits.

The latest actuarial valuation was performed as of July 1, 2015. The post-retirement plan does not issue a stand-alone financial report.

**Summary of Significant Accounting Policies and Plan Asset Matters**

**Basis of Accounting**

In fiscal year 2009, the Town established an OPEB trust fund to fund future OPEB liabilities. The OPEB trust fund financial statements are prepared on the accrual basis of accounting. Contributions are recognized when due, pursuant to formal budgetary commitments and contractual requirements. Investment income is recognized when earned and expenses (benefits and administration) are recognized when they are due and payable in accordance with the terms of the plan.

**Classes of Employees Covered**

As of July 1, 2015 (date of the last actuarial valuation) membership data consisted of the following:

	<u>CPMA</u>	<u>Police</u>	<u>Total</u>
Active employees	3	20	23
Retirees and beneficiaries currently receiving benefits	<u>6</u>	<u>21</u>	<u>27</u>
<b>Total</b>	<u>9</u>	<u>41</u>	<u>50</u>

**Benefit Provisions**

The Town plan provides for medical benefits for all eligible Police and CPMA retirees and their spouses. Benefits and contributions are established by contract and may be amended by union negotiations. Administration costs are financed from investment earnings.

**Employer Contributions**

The Town's contributions are actuarially determined on a three-year cycle using the level percent amortization method. Contributions made during fiscal year 2016 totaling \$575,000 consist of the current year general fund appropriation of \$350,000 and \$225,000 of general fund pay-as-you-go benefit payments and implicit rate subsidies.

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**18. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)**

**Summary Financial Information**

The Other Post-Employment Benefit Trust summary financial information reported in the financial statements is as follows:

**STATEMENT OF FIDUCIARY NET POSITION  
OTHER POST-EMPLOYMENT BENEFIT TRUST FUND  
JUNE 30, 2016**

<b>Assets:</b>	
Investments, at fair value .....	<u>\$ 4,280,951</u>
<b>Liabilities</b> .....	
	<u>0</u>
<b>Net Position:</b>	
Held in trust for OPEB benefits.....	<u>\$ 4,280,951</u>

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
OTHER POST-EMPLOYMENT BENEFIT TRUST FUND  
YEAR ENDED JUNE 30, 2016**

<b>Additions:</b>	
Employer contributions .....	\$ 350,000
Investment income, net of investment expenses .....	275,831
Realized investment losses .....	<u>(169,663)</u>
<b>Total additions</b> .....	<u>456,168</u>
<b>Deductions:</b>	
Benefits .....	0
Administration .....	<u>0</u>
<b>Total deductions</b> .....	<u>0</u>
<b>Changes in Net Position</b> .....	456,168
<b>Net Position - July 1, 2015</b> .....	<u>3,824,783</u>
<b>Net Position - June 30, 2016</b> .....	<u>\$ 4,280,951</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**18. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)**

**Annual OPEB Cost and Net OPEB Obligation**

The Town's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation. These amounts are based upon an actuarial valuation date of July 1, 2012.

Annual required contribution .....	\$ 506,000
Interest on net OPEB obligation.....	(36,949)
Adjustment to annual required contribution .....	<u>42,622</u>
Annual OPEB cost (expense) .....	<u>511,673</u>
 Contributions made:	
Employer contributions.....	350,000
Retiree benefit payments .....	<u>225,000</u>
Total contributions made.....	<u>575,000</u>
 Increase (decrease) in net OPEB obligation .....	
Net OPEB obligation, (asset) - July 1, 2015.....	<u>(492,653)</u>
Net OPEB obligation, (asset) - June 30, 2016 .....	<u>\$(555,980)</u>

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014, 2015 and 2016 is as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation/(Asset)
June 30, 2014	\$508,982	105.7%	\$(390,815)
June 30, 2015	\$510,162	120.0%	\$(492,653)
June 30, 2016	\$511,673	112.4%	\$(555,980)

**Funded Status and Funding Progress**

The funded status of the plan as of July 1, 2015 (the date of the most recent actuarial valuation) was as follows:

Actuarial Valuation Date	(A) Actuarial Value of Assets	(B) Actuarially Accrued Liability (AAL) Protected Unit Credit	(A-B) Unfunded AAL	(A/B) Funded AAL Ratio	(C) Covered Payroll	[(A-B)/C] Under Funded AAL as A Percentage of Covered Payroll
July 1, 2015	\$3,825,000	\$6,141,000	\$2,316,000	62.3%	\$1,650,000	140.3%

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**18. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)**

***Funded Status and Funding Progress (Continued)***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial liabilities for benefits.

***Actuarial Methods and Assumptions***

The accompanying schedules of employer contributions present trend information about the amounts contributed to the plan by employers in comparison to the ARC, an amount that is actuarially determined in accordance with the parameters of GASB Statement 43. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost for each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed twenty years for Police and thirty years for CPMA

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with the perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The annual OPEB cost was determined as part of the actuarial valuation as of July 1, 2012. Only assets that have been contributed to the OPEB Trust are considered available for liabilities for purposes of the valuation. Assets are valued at fair market value. Additional information and assumptions used as of the last actuarial valuation (July 1, 2015) is summarized below:

Discount Rate.....	7.50% (net of administrative expenses)
Actuarial Method .....	Projected Unit Credit Cost Method
Amortization Method .....	Level Percent
Amortization Growth.....	3.00%
Amortization Period (decreasing).....	30 years (CPMA) 20 years (Police)
Valuation Type .....	Closed Group
Initial medical inflation rate.....	5.3%
Ultimate medical inflation rate.....	4.6%
Years until ultimate inflation rate reached .....	70 years

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**19. PUBLIC ENTITY RISK POOL**

***The Health Pool***

The Town participates in a public entity risk pool through the Rhode Island Interlocal Risk Management Trust (the Trust) entitled the Health Pool (the Pool), formerly known as The Governmental Health Group of Rhode Island, Inc. The Pool is part of a not-for-profit organization (the Trust) formed to provide programs of liability, workers compensation, and health insurance coverage to Rhode Island cities, towns and other governmental units. The Pool is governed by the Trust Board of Directors (Board).

Upon joining the Pool, members execute a member agreement. That document, pursuant to which the Pool was established and operates, outlines the rights and responsibilities of both the members and the Pool. Members of the Pool participate in the Pool's health insurance plan administered through the Trust and Blue Cross Blue Shield of Rhode Island (BCBSRI).

Using the rate calculations prepared by BCBSRI, the Trust sets annual contribution rates for the subscribers of each member for each program offered. The Pool agreement requires that those contribution rates be set at a level sufficient, in the aggregate, to satisfy the funding requirements of the Pool. The contributions of each member are used to pay for claims, reinsurance and all administrative expenses. The Pool agreement provides for an annual independent audit of its financial statements.

A member's share of surplus or deficit is equal to the ratio of the member's subscribers (employees and retirees) participating in the Pool's plan for each month of a policy year divided by the sum of all subscribers in the Pool for the same period.

The Pool agreement provides the Trust's Board a discretionary, fully allocable assessment feature with respect to specified circumstances.

After it has been a member of the Pool for an initial three-year period, a member may withdraw from the Pool by providing the Trust with 90 days notice; otherwise, liquidated damages would also be assessed at the time of departure prior to the initial three-year period. The Trust may terminate a member's coverage for failure to pay amounts due.

For the year ended June 30, 2016, unaudited results indicate that the Pool generated \$129,590,219 in revenues and had a change in net position, revenues less expenses, of (\$7,389,364). The Pool had \$62,921,919 in total assets and \$33,311,344 in total equity as of June 30, 2016.

The Pool retains certain levels of insurance risk. Specific losses in excess of \$1 million to a limit of \$2 million are covered by a Health Excess Claims Stoploss Account internal to the Trust that is funded by annual Stoploss Account payments from the Health Pool. As of June 30, 2016, the Pool's membership consisted of 47 cities, towns or other governmental units.

Separate financial statements are available at the RI Interlocal Risk Management Trust, 501 Wampanoag Trail, Suite 301, East Providence, RI 02915.

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

---

**20. SUBSEQUENT EVENTS**

On November 23, 2016, the Town issued \$1,000,000 of general obligation bonds for improvements at Ninigret Park. Bonding authority was provided under RIGL 45-12-2 maximum aggregate indebtedness (3% limit). The bonds require interest at 2.58% and require annual principal payments beginning November 15, 2017 through November 15, 2026.

(CONCLUDED)

TOWN OF CHARLESTOWN

REQUIRED SUPPLEMENTARY  
INFORMATION

---



## TOWN OF CHARLESTOWN, RHODE ISLAND

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

	General Employees		Police Employees	
	Year Ended June 30, 2015	Year Ended June 30, 2014	Year Ended June 30, 2015	Year Ended June 30, 2014
<b>A. Total pension liability</b>				
1. Service Cost	\$ 187,950	\$ 188,698	\$ 241,600	\$ 237,878
2. Interest on the Total Pension Liability	521,066	491,136	800,834	765,642
3. Changes of benefit terms	102,265	0	372,401	0
4. Difference between expected and actual experience of the Total Pension Liability	(346,031)	0	153,052	0
5. Changes of assumptions	0	(55,194)	0	(80,385)
6. Benefit payments, including refunds of employee contributions	(227,375)	(223,033)	(490,580)	(420,969)
7. Net change in total pension liability	237,875	401,607	1,077,307	502,166
8. Total pension liability -- beginning	6,967,253	6,565,646	10,802,278	10,300,112
9. Total pension liability -- ending (a)	7,205,128	6,967,253	11,879,585	10,802,278
<b>B. Plan fiduciary net position</b>				
1. Contributions -- employer	218,126	210,455	341,485	274,357
2. Contributions -- employee	43,108	50,998	112,078	116,698
3. Net investment income	155,713	860,546	197,358	1,101,220
4. Benefit payments, including refunds of employee contributions	(227,375)	(223,033)	(490,580)	(420,969)
5. Pension Plan Administrative Expense	(6,244)	(5,389)	(7,916)	(6,896)
6. Other	2	3,872	920	1,706
7. Net change in plan fiduciary net position	183,330	897,449	153,345	1,066,116
8. Plan fiduciary net position -- beginning	6,461,099	5,563,650	8,268,107	7,201,991
9. Plan fiduciary net position -- ending (b)	6,644,429	6,461,099	8,421,452	8,268,107
<b>C. Net pension liability - ending (a) - (b)</b>	\$ 560,699	\$ 506,154	\$ 3,458,133	\$ 2,534,171
<b>D. Plan fiduciary net position as a percentage of the total pension liability</b>	92.22%	92.74%	70.89%	76.54%
<b>E. Covered employee payroll</b>	\$ 2,155,394	\$ 2,087,371	\$ 1,398,956	\$ 1,399,280
<b>F. Net pension liability as a percentage of covered payroll</b>	26.01%	24.25%	247.19%	181.11%

TOWN OF CHARLESTOWN, RHODE ISLAND**SCHEDULE OF EMPLOYER CONTRIBUTIONS****Municipal Employees' Retirement System - General Employees**

	<u>Fiscal 2016</u>	<u>Fiscal 2015</u>
Actuarially determined contribution	\$ 214,918	\$ 218,126
Contributions in relation to the actuarially determined contribution	(214,918)	(218,126)
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>
Covered-employee payroll	\$ 2,257,498	\$ 2,155,294
Contributions as a percentage of covered-employee payroll	9.52%	10.12%

**Municipal Employees' Retirement System - Police Employees**

	<u>Fiscal 2016</u>	<u>Fiscal 2015</u>
Actuarially determined contribution	\$ 330,618	\$ 341,485
Contributions in relation to the actuarially determined contribution	(330,618)	(341,485)
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>
Covered-employee payroll	\$ 1,409,881	\$ 1,398,956
Contributions as a percentage of covered-employee payroll	23.45%	24.41%

**Notes:**

- 1.) *The amounts presented for each fiscal year were determined as of the June 30 measurement date prior to the fiscal year end.*
- 2.) *The schedules are intended to show information for 10 years - additional years will be displayed as they become available.*
- 3.) *Employers participating in the Municipal Employee's Retirement System are required by RI General Laws, Section 45-21-42, to contribute an actuarially determined contribution rate each year.*

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLANDSCHEDULE OF EMPLOYER CONTRIBUTIONS**Changes in benefit provisions:**

The June 30, 2015 measurement date determination of the net pension liability for the ERS and MERS plans reflects changes in benefit changes resulting from the settlement of litigation challenging the various pension reform measures enacted in previous years by the General Assembly. The final settlement approved by the Court on July 8, 2015 also included enactment of the pension settlement provisions by the General Assembly. These amended benefit provisions, are summarized below:

- Employees with more than 20 years of service at July 1, 2012 will increase their employee contribution rates to 11% for state employees and municipal general employees will contribute 8.25% (9.25% for units with a COLA provision) and participate solely in the defined benefit plan going forward – service credit accruals will increase from 1% to 2% per year.
- Members are eligible to retire upon the attainment of: age 65 with 30 years of service, 64 with 31 years of service, 63 with 32 years of service, or 62 with 33 years of service. Members may retire earlier if their RIRSA date is earlier or are eligible under a transition rule.
- MERS public safety employees may retire at age 50 with 25 years of service, or any age with 27 years of service. MERS public safety employees will contribute 9.00% (10.00% for units with a COLA provision)
- Employees with more than 10 but less than 20 years of service at July 1, 2012 will receive an increased employer contribution to the defined contribution plan based on the members years of service (an additional .25% for members with 10-15 years of service and .50% for members with 15-20 years of service) . Also, members who earn less than \$35,000 per year will not be required to pay the administrative fees to the defined contribution plan.
- Members who retired from a COLA eligible plan before 7/1/2012 will received a one-time cost of living adjustment of 2% of the first \$25,000 paid as soon as administratively possible.
- Retirees as of June 30, 2015 will receive two \$500 stipends; the interim cost of living increases will occur at 4 year rather than 5 year intervals.
- The COLA formula was adjusted to: 50% of the COLA is calculated by taking the previous 5-year average investment return, less 5.5% (5yr return - 5.5%, with a max of 4%) and 50% calculated using previous year's CPI-U (max of 3%) for a total max COLA of 3.5%. This COLA is calculated on the first \$25,855, effective 01/01/16, and indexed as of that date as well. (The indexing formula is run annually regardless of funding level each year.)
- Minor adjustments were made to the actuarial reduction for employees choosing to retire early.

(CONCLUDED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**(UNAUDITED)**

**SCHEDULE OF FUNDING PROGRESS**

**OPEB Trust Plan**

Actuarial Valuation Date <u>June 30,</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	(Overfunded) Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/09	\$ 502,000	\$4,947,000	\$4,445,000	10.2%	Not Available	N/A
7/1/12	\$1,794,000	\$5,361,000	\$3,567,000	33.4%	\$1,497,000	238.3%
7/1/15	\$3,825,000	\$6,141,000	\$2,316,000	62.3%	\$1,650,000	140.3%

**Notes to the Schedule of Funding Progress**

***Changes affecting the July 1, 2015 actuarial valuation:***

Medical age curves: Age curves were updated based on the analysis of the claims experience and premium information provided for this valuation.

Medical inflation: The medical cost inflation trend used in this valuation was derived from the "Getzen Model" established by the Society of Actuaries for developing long-term medical cost trends. The Getzen Model was subsequently updated to reflect the latest economic growth factors, and an adjustment was made to reflect the value of the expected excise tax payable in 2018 and later and the Affordable Care Act fees starting in 2014. This assumption was revised to an initial inflation rate of 5.30%, grading down to an ultimate inflation rate of 4.60% over a period of 70 years (Prior: an initial inflation rate of 5.60% graded down to an ultimate inflation rate of 4.60% over a period of 49 years).

Pension: The valuation reflects the applicable changes in retirement eligibility as part of the 2015 Settlement Agreement in conjunction with the Rhode Island Retirement Security Act of 2011.

The combined effect of the above changes decreased the Accrued Liability by about \$1.9 million and decreased the Annual Required Contribution by about \$250,000.

TOWN OF CHARLESTOWN, RHODE ISLAND

**SCHEDULE OF REVENUES, EXPENDITURES, OTHER FINANCING SOURCES (USES)  
AND CHANGES IN FUND BALANCE (NON GAAP BUDGETARY BASIS)  
BUDGET AND ACTUAL**

**GENERAL FUND  
YEAR ENDED JUNE 30, 2016**

	Originally Adopted Budget	Final Approved Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
<b>REVENUES:</b>				
General property taxes	\$ 23,734,912	\$ 23,734,912	\$ 23,847,680	\$ 112,768
Intergovernmental	2,058,984	2,058,984	2,244,399	185,415
Investment income	6,000	6,000	28,419	22,419
Departmental	1,110,748	1,110,748	1,363,399	252,651
<b>Total revenues</b>	<b>26,910,644</b>	<b>26,910,644</b>	<b>27,483,897</b>	<b>573,253</b>
<b>EXPENDITURES:</b>				
<b>Current:</b>				
General government	1,602,210	1,629,905	1,523,443	106,462
Public safety	2,556,925	2,634,944	2,533,547	101,397
Public works	1,691,722	1,706,866	1,527,112	179,754
Education	14,264,152	14,264,152	14,264,152	0
Recreation	627,442	631,888	532,034	99,854
Public health and assistance	422,425	422,425	420,852	1,573
Miscellaneous	2,916,978	2,759,386	2,478,294	281,092
<b>Debt service:</b>				
Principal	425,000	425,000	425,000	0
Interest and other costs	251,721	251,721	251,700	21
<b>Capital:</b>				
Capital improvements	871,102	784,407	1,028,484	(244,077)
<b>Total expenditures</b>	<b>25,629,677</b>	<b>25,510,694</b>	<b>24,984,618</b>	<b>526,076</b>
<b>Excess of revenues over expenditures</b>	<b>1,280,967</b>	<b>1,399,950</b>	<b>2,499,279</b>	<b>1,099,329</b>
<b>Other financing sources (uses):</b>				
Proceeds from capital leases	0	0	372,331	372,331
Transfers in	50,000	50,000	50,000	0
Transfers out	(1,320,967)	(1,439,950)	(1,484,194)	(44,244)
Landfill monitoring	(10,000)	(10,000)	(7,800)	2,200
<b>Net other financing sources (uses)</b>	<b>(1,280,967)</b>	<b>(1,399,950)</b>	<b>(1,069,663)</b>	<b>330,287</b>
<b>Excess of revenues and other sources over expenditures and other uses</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>1,429,616</b>	<b>\$ 1,429,616</b>
Add: excess of revenues and other sources over expenditures and other uses of funds classified with the General Fund for purposes of GASB Statement No. 54			442,760	
<b>Fund balance, beginning of year</b>			<b>6,097,765</b>	
<b>Fund balance, end of year</b>			<b>\$ 7,970,141</b>	

TOWN OF CHARLESTOWN, RHODE ISLANDGENERAL FUND**SCHEDULE OF BUDGET ESTIMATES AND ACTUAL REVENUES  
YEAR ENDED JUNE 30, 2016**

	Original and Final <u>Budget</u>	Actual <u>Revenues</u>	Variance Positive (Negative)
<b>Property taxes:</b>			
Current and prior years	\$ 23,584,912	\$ 23,668,331	\$ 83,419
Interest on delinquent taxes	150,000	179,349	29,349
<b>Total property taxes</b>	<u>23,734,912</u>	<u>23,847,680</u>	<u>112,768</u>
<b>Intergovernmental revenues:</b>			
<b>State of Rhode Island including:</b>			
Beach parking fees	20,000	17,935	(2,065)
School aid	1,716,895	1,706,421	(10,474)
Transportation aid		101,223	101,223
Beverage/meals tax	117,928	154,793	36,865
Hotel tax	19,158	29,099	9,941
Public service corporation tax	98,381	100,263	1,882
Motor vehicle phaseout	42,696	44,097	1,401
DEM PILOT	6,666	7,699	1,033
Incentive aid	37,260	38,228	968
FEMA grant		44,641	44,641
<b>Total intergovernmental revenues</b>	<u>2,058,984</u>	<u>2,244,399</u>	<u>185,415</u>
<b>Departmental revenues:</b>			
<b>Town Clerk:</b>			
Business licenses and fees	20,000	18,110	(1,890)
Non-business licenses and fees	5,200	11,193	5,993
Transfer stamps	180,000	215,214	35,214
Probate fees	13,000	15,904	2,904
Tax certificates	9,000	10,300	1,300
Recording fees	100,000	110,414	10,414
Building inspector	162,000	223,247	61,247
Municipal court	35,000	17,219	(17,781)
Police department	60,000	54,684	(5,316)
Recreation	80,000	91,755	11,755
Town beach parking and concessions	131,006	173,546	42,540
Beach passes	90,000	98,348	8,348
Blue Shutters parking and concessions	167,000	252,463	85,463
Animal control	4,000	6,606	2,606
Ninigret Park	9,000	10,045	1,045
Planning Board	4,000	4,075	75
Zoning Board and Review	5,000	5,325	325
Senior/Community Center	26,542	26,116	(426)
Other revenues	10,000	18,835	8,835
<b>Total departmental revenues</b>	<u>1,110,748</u>	<u>1,363,399</u>	<u>252,651</u>
<b>Investment income</b>	<u>6,000</u>	<u>28,419</u>	<u>22,419</u>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLANDGENERAL FUND**SCHEDULE OF BUDGET ESTIMATES AND ACTUAL REVENUES  
YEAR ENDED JUNE 30, 2016**

	<u>Original and Final Budget</u>	<u>Actual Revenues</u>	<u>Variance Positive (Negative)</u>
<b><i>Other financing sources:</i></b>			
Transfers in	50,000	50,000	0
Proceeds from capital leases		372,331	372,331
<b><i>Total other financing sources</i></b>	<u>50,000</u>	<u>422,331</u>	<u>372,331</u>
<b><i>Total revenues and other financing sources</i></b>	<u>\$ 26,960,644</u>	<u>\$ 27,906,228</u>	<u>\$ 945,584</u>

(CONCLUDED)

TOWN OF CHARLESTOWN, RHODE ISLAND

GENERAL FUND

**SCHEDULE OF APPROPRIATIONS AND ACTUAL EXPENDITURES - BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2016**

	Original Budget	Budget Amendments	Final Budget	Actual Expenditures and Transfers	Adjustments to Budgetary Basis	Expenditures and Transfers on Budgetary Basis	Variance Positive (Negative)
<b>General Government:</b>							
Central services	\$ 297,900	\$ (8,000)	\$ 289,900	\$ 220,071	\$	\$ 220,071	\$ 69,829
Town clerk	213,081	5,234	218,315	217,313		217,313	1,002
Treasurer	196,642	8,184	204,826	204,641		204,641	185
Town administrator	175,834	6,095	181,929	180,221		180,221	1,708
Tax assessor	149,259	4,261	153,520	149,070		149,070	4,450
Building inspector	176,431	7,099	183,530	183,344		183,344	186
Tax collector	111,411	2,100	113,511	103,245		103,245	10,266
Town planner	117,647	1,857	119,504	113,738		113,738	5,766
Town council	28,850	865	29,715	25,870		25,870	3,845
Elections unit	12,150		12,150	10,464		10,464	1,686
Boards, agencies, and committees	26,530		26,530	22,558		22,558	3,972
GIS	89,675		89,675	86,440		86,440	3,235
Municipal court	6,800		6,800	6,468		6,468	332
<b>Total general government</b>	<b>1,602,210</b>	<b>27,695</b>	<b>1,629,905</b>	<b>1,523,443</b>	<b>\$ 0</b>	<b>1,523,443</b>	<b>106,462</b>
<b>Public Safety:</b>							
Police department	2,403,278	60,819	2,464,097	2,372,991		2,372,991	91,106
Animal control	91,099	16,393	107,492	105,641		105,641	1,851
Civil preparedness	62,548	807	63,355	54,915		54,915	8,440
<b>Total public safety</b>	<b>2,556,925</b>	<b>78,019</b>	<b>2,634,944</b>	<b>2,533,547</b>	<b>0</b>	<b>2,533,547</b>	<b>101,397</b>
<b>Public Works:</b>							
Highway department	1,109,237	8,428	1,117,665	1,013,111		1,013,111	104,554
Public buildings and grounds	327,544	2,378	329,922	265,315		265,315	64,607
Administration	142,117	2,585	144,702	141,966		141,966	2,736
Wastewater management	112,824	1,753	114,577	106,720		106,720	7,857
<b>Total public works</b>	<b>1,691,722</b>	<b>15,144</b>	<b>1,706,866</b>	<b>1,527,112</b>	<b>0</b>	<b>1,527,112</b>	<b>179,754</b>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

GENERAL FUND

**SCHEDULE OF APPROPRIATIONS AND ACTUAL EXPENDITURES - BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2016**

	Original Budget	Budget Amendments	Final Budget	Actual Expenditures and Transfers	Adjustments to Budgetary Basis	Expenditures and Transfers on Budgetary Basis	Variance Positive (Negative)
<b>Recreation:</b>							
Participation recreation	270,422	3,100	273,522	225,766		225,766	47,756
Senior/Community Center	125,986	1,346	127,332	107,024		107,024	20,308
Blue Shutters Beach	88,788	3,500	92,288	81,524		81,524	10,764
Town Beach	104,271	(3,500)	100,771	87,272		87,272	13,499
Ninigret Park	37,975		37,975	30,448		30,448	7,527
<b>Total recreation</b>	<b>627,442</b>	<b>4,446</b>	<b>631,888</b>	<b>532,034</b>	<b>0</b>	<b>532,034</b>	<b>99,854</b>
<b>Public Health and Assistance:</b>							
Cross Mills Library	218,525		218,525	218,525		218,525	0
Ambulance services	166,800		166,800	166,800		166,800	0
VNS Home Health Services	2,000		2,000	2,000		2,000	0
Gateway Healthcare, Inc.	3,500		3,500	3,500		3,500	0
Wood River Health	4,000		4,000	4,000		4,000	0
Domestic Violence of South County	2,000		2,000	2,000		2,000	0
Public Assistance	5,100		5,100	3,527		3,527	1,573
Warm Shelter	1,000		1,000	1,000		1,000	0
Southern RI Volunteers	1,000		1,000	1,000		1,000	0
Thundermist Health Center of South County	3,500		3,500	3,500		3,500	0
The Samaritans	500		500	500		500	0
RI CAN	3,500		3,500	3,500		3,500	0
Washington County Coalition Children	1,000		1,000	1,000		1,000	0
Neighbors Helping Neighbors RI	1,500		1,500	1,500		1,500	0
Memorial Day Parade	500		500	500		500	0
Charlestown Memorial Parade	2,500		2,500	2,500		2,500	0
Charlestown Historical Society	2,500		2,500	2,500		2,500	0
Chamber of Commerce	3,000		3,000	3,000		3,000	0
<b>Total public health and assistance</b>	<b>422,425</b>	<b>0</b>	<b>422,425</b>	<b>420,852</b>	<b>0</b>	<b>420,852</b>	<b>1,573</b>

TOWN OF CHARLESTOWN, RHODE ISLAND

GENERAL FUND

**SCHEDULE OF APPROPRIATIONS AND ACTUAL EXPENDITURES - BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2016**

	<u>Original Budget</u>	<u>Budget Amendments</u>	<u>Final Budget</u>	<u>Actual Expenditures and Transfers</u>	<u>Adjustments to Budgetary Basis</u>	<u>Expenditures and Transfers on Budgetary Basis</u>	<u>Variance Positive (Negative)</u>
<b>Education:</b>							
Chartho Regional School District	14,264,152	0	14,264,152	14,264,152	0	14,264,152	0
<b>Debt Service:</b>							
General Obligation Bond:							
Principal	425,000		425,000	425,000	0	425,000	0
Interest	145,215		145,215	145,194		145,194	21
Capital leases	106,506		106,506	106,506	0	106,506	0
<b>Total debt service</b>	<b>676,721</b>	<b>0</b>	<b>676,721</b>	<b>676,700</b>	<b>0</b>	<b>676,700</b>	<b>21</b>
<b>Miscellaneous:</b>							
Employee insurance and benefits	2,162,192	7,128	2,169,320	2,020,409		2,020,409	148,911
Council contingency	171,986	(134,720)	37,266	37,250		37,250	16
Town insurance	235,000	(30,000)	205,000	204,594		204,594	406
Auditing	40,000		40,000	38,292		38,292	1,708
Legal services	307,800		307,800	177,749		177,749	130,051
<b>Total miscellaneous</b>	<b>2,916,978</b>	<b>(157,592)</b>	<b>2,759,386</b>	<b>2,478,294</b>	<b>0</b>	<b>2,478,294</b>	<b>281,092</b>
<b>Capital Improvements Program:</b>							
Public safety	205,401	11,965	217,366	213,674		213,674	3,692
Public works	331,972	(12)	331,960	296,775		296,775	35,185
Parks and recreation	140,500	(23,873)	116,627	56,077		56,077	60,550
CRCC	16,700		16,700	16,700		16,700	0
General government	176,529	(74,775)	101,754	72,927		72,927	28,827
Capital leases	0		0	372,331		372,331	(372,331)
<b>Total capital improvements</b>	<b>871,102</b>	<b>(86,695)</b>	<b>784,407</b>	<b>1,028,484</b>	<b>0</b>	<b>1,028,484</b>	<b>(244,077)</b>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

GENERAL FUND

**SCHEDULE OF APPROPRIATIONS AND ACTUAL EXPENDITURES - BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2016**

	Original Budget	Budget Amendments	Final Budget	Actual Expenditures and Transfers	Adjustments to Budgetary Basis	Expenditures and Transfers on Budgetary Basis	Variance Positive (Negative)
<b>Other financing uses:</b>							
<b>Transfers out:</b>							
Special revenue funds - Revaluation	55,000		55,000	55,000		55,000	0
Special revenue funds - Open Space Acquisitions	14,847		14,847	14,847		14,847	0
Special revenue funds - Reserve for Severance	150,000		150,000	150,000		150,000	0
Special revenue funds - Health Care Reserve	350,000		350,000	350,000		350,000	0
Special revenue funds - Pond and Beach Preservation	175,000		175,000	175,000		175,000	0
Special revenue funds - Comprehensive Planning Grant	27,000		27,000	27,000		27,000	0
Special revenue funds - Reserve for Legal Fees	104,120		104,120	104,120		104,120	0
Special revenue funds - Charino Reserve	250,000		250,000	250,000		250,000	0
Capital project funds - RI DEM Ninigret Park	0		0	47,516		47,516	(47,516)
Capital project funds - Klondike Road	30,000		30,000	26,728		26,728	3,272
Capital project funds - Town Capital Maintenance	150,000	22,983	172,983	172,983		172,983	0
Capital project funds - DPW Road Engineering	0	96,000	96,000	96,000		96,000	0
Enterprise funds - Residential Collection Center	15,000		15,000	15,000		15,000	0
<b>Total transfers out</b>	<b>1,320,967</b>	<b>118,983</b>	<b>1,439,950</b>	<b>1,484,194</b>	<b>0</b>	<b>1,484,194</b>	<b>(44,244)</b>
<b>Other:</b>							
Landfill monitoring	10,000		10,000	7,800		7,800	2,200
<b>Total other</b>	<b>10,000</b>	<b>0</b>	<b>10,000</b>	<b>7,800</b>	<b>0</b>	<b>7,800</b>	<b>2,200</b>
<b>Total expenditures</b>	<b>\$ 26,960,644</b>	<b>\$ 0</b>	<b>\$ 26,960,644</b>	<b>\$ 26,476,612</b>	<b>\$ 0</b>	<b>\$ 26,476,612</b>	<b>\$ 484,032</b>

TOWN OF CHARLESTOWN, RHODE ISLAND

**NOTE TO REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2016**

---

**BUDGETARY TO GAAP BASIS RECONCILIATION**

The following reconciliation summarizes the differences for the Town's General Fund between budgetary and GAAP basis for the year ended June 30, 2016:

Excess of revenues and other sources over expenditures and other uses (Non-GAAP Budgetary Basis).....	\$1,429,616
Excess of revenues and other sources over expenditures and other uses of funds classified with the General Fund for purposes of GASB Statement No. 54.....	<u>442,760</u>
Excess of revenues and other sources over expenditures and other uses (GAAP)...	<u>\$1,872,376</u>

# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

#### Senior Community Activities

This fund accounts for revenues and expenses related to activities at the Senior/Community Center.

#### Police Grants - JAG

The purpose of this fund is to account for police grants received from the Governor's Justice Commission.

#### MEDS Grant – RI Dept. of Health

The purpose of this fund is to account for a grant received from the RI Department of Health to develop and maintain a Medical Emergency Distributions System (MEDS) Point of Dispensing (POD) Plan. The Town will be required to develop and maintain a MEDS POD plan that describes how the Town will activate and execute the mass distribution of antibiotics or mass administration of a vaccine.

#### Frisbee Golf Course

This fund accounts for the donations and expenses in establishing a Frisbee Golf Course at Ninigret Park.

#### School Impact Fees

This fund accounts for fees collected from new construction to be used for school facilities.

#### Friends of Ninigret

This fund accounts for donations being made to the improvements at Ninigret Park.

#### Operation Blue Riptide

This fund accounts for grant revenues and expenses associated with the police department's efforts to control driving under the influence of alcohol.

#### Flagpole Gardens Accessible Playground

Funds are being raised to build a handicap accessible playground in Ninigret Park. This fund is tracking the funds as they are being deposited and will eventually account for expenses to build the playground.

(CONTINUED)

---



# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### SPECIAL REVENUE FUNDS (CONTINUED)

#### Animal Spaying/Neutering

This fund accounts for surcharges collected on dog licenses issued by the Town to fund low-cost spay/neuter programs.

#### Ninigret Park Fund

This fund accounts for revenues generated at the Ninigret Park recreational facility.

#### Bicentennial Fund

This fund accounts for donations which are restricted to cover costs associated with the Town's next Bicentennial Celebration.

#### FEMA

This fund accounts for storm related expenditures and reimbursements from FEMA.

#### Developer Bond Deposits

This fund accounts for activity related to construction deposits held by the Town.

#### Open Space Fees

This fund accounts for fees charged to developers which are to be set aside for future open space and recreational facilities.

#### CH-Arts

This fund accounts for the revenues and expenses of the Charlestown Art Show.

#### Naval Airfield Memorial

This fund accounts for donations received by the Town which will be used to build a monument at the old Naval Air Base in the Town of Charlestown.

#### Police Forfeiture

The Police Forfeiture Fund accounts for funds received from drug related indictments.

#### Municipal Planning

The purpose of this fund is to account for monies set-aside for municipal planning.

#### Affordable Housing Initiatives

This fund will account for the initiative grants for affordable housing.

(CONTINUED)

---

the 1990s, the number of people in the world who are under 15 years of age is expected to increase from 1.1 billion to 1.5 billion.

As a result of the demographic changes, the number of people in the world who are 65 years of age and older is expected to increase from 200 million in 1990 to 500 million in 2025. This increase is expected to be particularly dramatic in the developed countries.

The demographic changes are also expected to have a significant impact on the labor force. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the economy. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the environment. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the social structure. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the political system. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the cultural heritage. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the quality of life. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the health care system. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the education system. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the housing market. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the transportation system. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the energy sector. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

The demographic changes are also expected to have a significant impact on the environment. The number of people in the labor force is expected to increase from 1.1 billion in 1990 to 1.5 billion in 2025. This increase is expected to be particularly dramatic in the developing countries.

# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### SPECIAL REVENUE FUNDS (CONTINUED)

#### *Birthday Committee*

This fund accounts for donations received by the Town which will be used for the Town's Centennial celebrations.

#### *Affordable Housing Acquisitions*

This fund will account for the acquisition grants for affordable housing.

#### *Community Development Block Grants*

This fund accounts for funds obtained through the Community Development Block Grant Program and the U.S. Department of Housing and Urban Development, which are restricted for specific purposes or programs.

#### *Police Evidence Property*

This fund accounts for any cash evidence that is confiscated during an arrest.

#### *Historical and Vital Records*

This fund is to account for fees collected for the filing of state documents and recording fees. The revenue received is to be used for the preservation of public records of historical value maintained by the municipal clerk.

#### *Ninigret Dog Park*

This fund accounts for donations to create a dog park at Ninigret Park.

#### *Roof Drainage System Performance Bond*

This fund tracks the bonds deposited by the Town to ensure that the drainage system is properly constructed.

#### *Comprehensive Planning Grant*

The Planning and Land Use Grant fund accounts for monies received from the state to be used by the Town in preparation of its comprehensive plans.

#### *Special Donations*

This fund accounts for donations received from various sources to support specific programs such as Kiducation.

(CONTINUED)

---



# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### CAPITAL PROJECT FUNDS

Capital Project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

#### Open Space 2016

This fund accounts for the expenses related to the purchase of open space land with bond funds.

#### Open Space Acquisitions

This fund accounts for costs related to the purchase of open space land.

#### Klondike Road

This fund accounts for the cost associated with reconstructing Klondike Road.

#### Asphalt Resurfacing

This fund accounts for the expenses associated with the cost to resurface Town roads.

#### Stormwater Elimination Project

This fund will account for the cost associated with the elimination of stormwater discharge into Alan's Cove.

#### RI DEM - Ninigret Park

This fund accounts for expenses to renovate the bathrooms at Ninigret Park and to install composting toilets and a pavilion in the Park.

#### Town Capital Maintenance Fund

This fund was created to reserve funds for Town-wide capital maintenance, projects and renovations.

#### Columbia Heights Streetscapes Enhancements

This fund will account for grant monies received for the revitalization plan for the Columbia Heights neighborhood.

#### DPW Road Engineering

This fund accounts for costs related to road engineering.

#### Recreation Bond 2016

This fund accounts for the expenses related to recreation expenses with bond funds.

(CONTINUED)

---



# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### CAPITAL PROJECT FUNDS (CONTINUED)

#### Web Based GIS

This fund will account for the cost to purchase a web based GIS system.

#### Pond and Beach Preservation

This fund accounts for the expenditures associated with dredging of the ponds. The Town has set aside funds and the State will be providing funds for this project.

(CONTINUED)

---



# Town Of Charlestown

## NON-MAJOR GOVERNMENTAL FUNDS

---

### PERMANENT FUNDS

The Permanent Funds are used to account for assets held by the Town pursuant to a trust agreement. The principal portion of these funds must remain intact, but the interest may be used to achieve the objective of the funds.

#### Zenis Ellis Trust

The Zenis Ellis Fund accounts for monies provided by a private donor for the benefit of the Narragansett Indian Sunday School of Charlestown. The principal amount of the gift is to be maintained intact and invested. Investment earnings are given to the Sunday School.

#### Cemetery Fund

The Cemetery Fund accounts for monies provided by individuals to be used for the perpetual care of Town cemeteries.

(CONCLUDED)

---





**TOWN OF CHARLESTOWN, RHODE ISLAND**

**COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2016**

	Special Revenue Funds						
	Operation Blue Riptide	Flagpole Gardens Accessible Playground	Animal Spaying/ Neutering	Ninigret Park Fund	Bicentennial Fund	FEMA	
<b>ASSETS:</b>							
Cash and cash equivalents				\$ 112,102	\$ 2,205		
Investments							
Due from:							
Other funds		\$ 13,280	\$ 4,763				
Other governments							\$ 74,552
<b>TOTAL ASSETS</b>	\$0	\$ 13,280	\$ 4,763	\$ 112,102	\$ 2,205		\$ 74,552
<b>LIABILITIES AND FUND BALANCES:</b>							
<b>LIABILITIES:</b>							
Accounts payable		\$ 8,750					
Retainage payable							
Due to:							
Other funds							\$ 74,552
Unearned revenues							
Other liabilities							
<b>TOTAL LIABILITIES</b>	\$0	8,750	0	0	0	0	74,552
<b>FUND BALANCES:</b>							
Nonspendable:							
Perpetual care							
Restricted for:							
General government							
Public safety							
Parks and recreation			4,763		2,205		
Community development		4,530					
Education							
Capital projects							
Committed for:							
Community development				112,102			
Parks and recreation							
Unassigned	0	4,530	4,763	112,102	2,205	0	0
<b>TOTAL FUND BALANCES</b>	\$0	\$ 13,280	\$ 4,763	\$ 112,102	\$ 2,205	\$ 0	\$ 74,552

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2016**

**Special Revenue Funds**

	Developer Bond Deposits	Open Space Fees	CH-Arts	Naval Airfield Memorial	Police Forfeiture	Municipal Planning
	\$ 46,269	\$ 4,865	\$ 9,448			
	\$ 60,908	\$ 375				\$ 79,119
<b>TOTAL ASSETS</b>	<b>\$ 60,908</b>	<b>\$ 46,269</b>	<b>\$ 375</b>	<b>\$ 4,865</b>	<b>\$ 9,448</b>	<b>\$ 79,119</b>

**ASSETS:**

Cash and cash equivalents  
Investments  
Due from:  
Other funds  
Other governments  
**TOTAL ASSETS**

**LIABILITIES AND FUND BALANCES:**

**LIABILITIES:**

Accounts payable  
Retainage payable  
Due to:  
Other funds  
Unearned revenues  
Other liabilities  
**TOTAL LIABILITIES**

\$ 60,908  
0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0

**FUND BALANCES:**

Nonspendable:  
Perpetual care  
Restricted for:  
General government  
Public safety  
Parks and recreation  
Community development  
Education  
Capital projects  
Committed for:  
Community development  
Parks and recreation  
Unassigned  
**TOTAL FUND BALANCES**

46,269  
375  
4,865  
9,448  
79,119

**TOTAL LIABILITIES AND FUND BALANCES**

0 46,269 375 4,865 9,448 79,119  
\$ 60,908 \$ 46,269 \$ 375 \$ 4,865 \$ 9,448 \$ 79,119

TOWN OF CHARLESTOWN, RHODE ISLAND

**COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2016**

	Special Revenue Funds						
	Affordable Housing Initiatives	Birthday Committee	Affordable Housing Acquisitions	Community Development Block Grant	Police Evidence Property	Historical and Vital Records	
<b>ASSETS:</b>							
Cash and cash equivalents							
Investments							
Due from:							
Other funds		1,906	328,173		3,901		
Other governments	23,786			6,565			100,808
<b>TOTAL ASSETS</b>	<b>\$ 23,786</b>	<b>\$ 1,906</b>	<b>\$ 328,173</b>	<b>\$ 6,649</b>	<b>\$ 3,901</b>	<b>\$ 100,808</b>	
<b>LIABILITIES AND FUND BALANCES:</b>							
<b>LIABILITIES:</b>							
Accounts payable							
Retainage payable							501
Due to:							
Other funds				2,030			
Unearned revenues				4,540			
Other liabilities							
<b>TOTAL LIABILITIES</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 6,570</b>	<b>\$ 3,901</b>	<b>\$ 501</b>	
<b>FUND BALANCES:</b>							
Nonspendable:							
Perpetual care							
Restricted for:							
General government		1,906					100,307
Public safety							
Parks and recreation			328,173	79			
Community development							
Education							
Capital projects							
Committed for:							
Community development	23,786						
Parks and recreation							
Unassigned							
<b>TOTAL FUND BALANCES</b>	<b>23,786</b>	<b>1,906</b>	<b>328,173</b>	<b>79</b>	<b>0</b>	<b>100,307</b>	
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 23,786</b>	<b>\$ 1,906</b>	<b>\$ 328,173</b>	<b>\$ 6,649</b>	<b>\$ 3,901</b>	<b>\$ 100,808</b>	

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2016**

		Special Revenue Funds				Capital Project Funds		
		Roof Drainage System	Comprehensive Planning Grant	Special Donations	Open Space 2016	Open Space Acquisitions	Klondike Road	
\$	201	\$ 14,000	\$ 33,491	\$ 75,564	\$ 0	\$ 0	\$ 0	\$ 2,500
\$	201	\$ 14,000	\$ 33,491	\$ 75,564	\$ 0	\$ 0	\$ 0	\$ 2,500

**ASSETS:**

Cash and cash equivalents  
Investments  
Due from:  
Other funds  
Other governments  
**TOTAL ASSETS**

**LIABILITIES AND FUND BALANCES:**

**LIABILITIES:**

Accounts payable  
Retainage payable  
Due to:  
Other funds  
Unearned revenues  
Other liabilities  
**TOTAL LIABILITIES**

\$	0	\$ 14,000	\$ 0	\$ 0	\$ 0	\$ 343,961	\$ 19,156	\$ 2,500
----	---	-----------	------	------	------	------------	-----------	----------

**FUND BALANCES:**

Nonspendable:  
Perpetual care  
Restricted for:  
General government  
Public safety  
Parks and recreation  
Community development  
Education  
Capital projects  
Committed for:  
Community development  
Parks and recreation  
Unassigned  
**TOTAL FUND BALANCES**

	201		33,491	75,564				
\$	201	\$ 14,000	\$ 33,491	\$ 75,564	\$ 0	\$ 0	\$ 0	\$ 2,500

**TOTAL LIABILITIES AND FUND BALANCES**

(CONTINUED)

**TOWN OF CHARLESTOWN, RHODE ISLAND**  
**COMBINING BALANCE SHEET**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**JUNE 30, 2016**

	Capital Project Funds					
	Asphalt Resurfacing	Stormwater Elimination Project	RI DEM - Ninigret Park	Town Capital Maintenance Fund	Columbia Heights Streetscapes Enhancement	DPW Road Engineering
<b>ASSETS:</b>						
Cash and cash equivalents						
Investments						
Due from:						
Other funds	\$ 46,693	\$ 319,695	\$ 202,834	\$ 139,337	\$ 395,578	\$ 134,448
Other governments						
<b>TOTAL ASSETS</b>	<b>\$ 46,693</b>	<b>\$ 319,695</b>	<b>\$ 202,834</b>	<b>\$ 139,337</b>	<b>\$ 395,578</b>	<b>\$ 134,448</b>
<b>LIABILITIES AND FUND BALANCES:</b>						
<b>LIABILITIES:</b>						
Accounts payable				\$ 2,256		
Retainage payable						
Due to:						
Other funds			\$ 202,834		\$ 395,578	
Unearned revenues						
Other liabilities						
<b>TOTAL LIABILITIES</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 202,834</b>	<b>\$ 2,256</b>	<b>\$ 395,578</b>	<b>\$ 0</b>
<b>FUND BALANCES:</b>						
Nonspendable:						
Perpetual care						
Restricted for:						
General government						
Public safety						
Parks and recreation						
Community development						
Education						
Capital projects	46,693	319,695		137,081		134,448
Committed for:						
Community development						
Parks and recreation						
Unassigned						
<b>TOTAL FUND BALANCES</b>	<b>46,693</b>	<b>319,695</b>	<b>0</b>	<b>137,081</b>	<b>0</b>	<b>134,448</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 46,693</b>	<b>\$ 319,695</b>	<b>\$ 202,834</b>	<b>\$ 139,337</b>	<b>\$ 395,578</b>	<b>\$ 134,448</b>

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2016**

	Capital Project Funds				Permanent Funds		Total Non-Major Governmental Funds
	Recreation Bond 2016	Web Based GIS	Pond and Beach Preservation	Zenis Ellis Trust	Cemetery Fund		
				\$ 951	\$ 500		\$ 507,604
	\$ 2,000	\$ 700,000			90		1,981,296
	\$ 0	\$ 2,000	\$ 700,000	\$ 951	\$ 590		679,769
<b>TOTAL ASSETS</b>							<b>\$ 3,169,169</b>

**ASSETS:**

Cash and cash equivalents  
Investments  
Due from:  
Other funds  
Other governments  
**TOTAL ASSETS**

**LIABILITIES AND FUND BALANCES:**

**LIABILITIES:**

Accounts payable  
Retainage payable  
Due to:  
Other funds  
Unearned revenues  
Other liabilities  
**TOTAL LIABILITIES**

\$ 89,965							\$ 11,507
							2,500
							782,498
							400,358
							78,810
<b>89,965</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1,275,673</b>

**FUND BALANCES:**

Nonspendable:  
Perpetual care  
Restricted for:  
General government  
Public safety  
Parks and recreation  
Community development  
Education  
Capital projects  
Committed for:  
Community development  
Parks and recreation  
Unassigned  
**TOTAL FUND BALANCES**

				950	590		1,540
							259,186
							94,033
							16,432
							328,252
							188,724
							1,339,917
<b>(89,965)</b>							<b>23,786</b>
<b>(89,965)</b>	<b>2,000</b>	<b>700,000</b>	<b>950</b>	<b>590</b>			<b>114,708</b>
							<b>(453,082)</b>
							<b>1,893,496</b>

**TOTAL LIABILITIES AND FUND BALANCES**

\$ 0	\$ 2,000	\$ 700,000	\$ 951	\$ 590			\$ 3,169,169
------	----------	------------	--------	--------	--	--	--------------

(CONCLUDED)

TOWN OF CHARLESTOWN, RHODE ISLAND

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016

	Special Revenue Funds					
	Senior Community Activities	Police Grants-JAG	MEDS Grant - RI Dept of Health	Frisbee Golf Course	School Impact Fees	Friends of Ninigret
<b>REVENUES:</b>						
Intergovernmental		\$ 2,130	\$ 4,075		\$ 197	
Investment income	\$ 1,537			\$ 600	\$ 37,102	\$ 415
Other	1,537	2,130	4,075	600	37,299	415
<b>TOTAL REVENUES</b>						
	0	2,130	1,435	1,200	0	96
<b>EXPENDITURES:</b>						
<b>Current:</b>						
General government						
Public safety			1,435			
Parks and recreation				1,200		96
Community development						
<b>Capital:</b>						
Capital outlay	2,130					
<b>TOTAL EXPENDITURES</b>	0	2,130	1,435	1,200	0	96
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>	1,537	0	2,640	(600)	37,299	319
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in						
Transfers out					(50,000)	
<b>NET OTHER FINANCING SOURCES (USES)</b>	0	0	0	0	(50,000)	0
<b>NET CHANGE IN FUND BALANCES</b>	1,537	0	2,640	(600)	(12,701)	319
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	1,069	0	1,618	1,903	181,425	728
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	\$ 2,606	\$ 0	\$ 4,258	\$ 1,303	\$ 168,724	\$ 1,047

**TOWN OF CHARLESTOWN, RHODE ISLAND**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016**

	Special Revenue Funds						
	Operation Blue Riptide	Flagpole Gardens Accessible Playground	Animal Spaying/ Neutering	Ninigret Park Fund	Bicentennial Fund	FEMA	
<b>REVENUES:</b>							
Intergovernmental	\$ 4,951			\$ 111	\$	6	
Investment income		\$ 7,907	\$ 787	18,000			
Other		7,907	787	18,111			\$0
<b>TOTAL REVENUES</b>	<b>4,951</b>	<b>7,907</b>	<b>787</b>	<b>18,111</b>	<b>6</b>	<b>6</b>	<b>\$0</b>
<b>EXPENDITURES:</b>							
<b>Current:</b>							
General government	4,951		275				
Public safety							
Parks and recreation							
Community development							
<b>Capital:</b>							
Capital outlay		8,843		8,312			
<b>TOTAL EXPENDITURES</b>	<b>4,951</b>	<b>8,843</b>	<b>275</b>	<b>8,312</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>	<b>0</b>	<b>(936)</b>	<b>512</b>	<b>9,799</b>	<b>6</b>	<b>0</b>	<b>0</b>
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in							
Transfers out							
<b>NET OTHER FINANCING SOURCES (USES)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>0</b>	<b>(936)</b>	<b>512</b>	<b>9,799</b>	<b>6</b>	<b>0</b>	<b>0</b>
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	<b>0</b>	<b>5,466</b>	<b>4,251</b>	<b>102,303</b>	<b>2,199</b>	<b>0</b>	<b>0</b>
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	<b>\$ 0</b>	<b>\$ 4,530</b>	<b>\$ 4,763</b>	<b>\$ 112,102</b>	<b>\$ 2,205</b>	<b>\$0</b>	<b>\$0</b>

TOWN OF CHARLESTOWN, RHODE ISLAND

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 NON-MAJOR GOVERNMENTAL FUNDS  
 YEAR ENDED JUNE 30, 2016

Special Revenue Funds

	Developer Bond Deposits	Open Space Fees	CH-Arts	Naval Airfield Memorial	Police Forfeiture	Municipal Planning
	\$	42	\$	5	\$	6
		5,400	\$	393		107
<b>TOTAL REVENUES</b>	<b>\$0</b>	<b>5,442</b>	<b>375</b>	<b>398</b>	<b>113</b>	<b>\$ 0</b>

**REVENUES:**

Intergovernmental  
 Investment income  
 Other

**TOTAL REVENUES**

**EXPENDITURES:**

**Current:**  
 General government  
 Public safety  
 Parks and recreation  
 Community development  
**Capital:**  
 Capital outlay

**TOTAL EXPENDITURES**

**EXCESS OF REVENUE OVER (UNDER) EXPENDITURES  
 BEFORE OTHER FINANCING SOURCES (USES)**

**OTHER FINANCING SOURCES (USES):**

Transfers in  
 Transfers out

**NET OTHER FINANCING SOURCES (USES)**

**NET CHANGE IN FUND BALANCES**

**FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR**

**FUND BALANCE (DEFICIT) AT END OF YEAR**

	0	0	0	0	82	0
	0	5,442	375	(2)	31	0
	0	0	0	0	0	0
	0	5,442	375	(2)	31	0
	0	40,827	0	4,867	9,417	79,119
<b>\$0</b>	<b>\$</b>	<b>46,269</b>	<b>\$</b>	<b>4,865</b>	<b>\$</b>	<b>9,448</b>
						<b>\$ 79,119</b>

TOWN OF CHARLESTOWN, RHODE ISLAND

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016**

	Special Revenue Funds						
	Affordable Housing Initiatives	Birthday Committee	Affordable Housing Acquisitions	Community Development Block Grant	Police Evidence Property	Historical and Vital Records	
<b>REVENUES:</b>				\$ 180,140			
Intergovernmental							\$ 14,306
Investment income							14,306
Other							
<b>TOTAL REVENUES</b>	\$ 0	\$ 0	\$ 0	180,140	\$ 0		\$ 14,306
<b>EXPENDITURES:</b>							
<b>Current:</b>							
General government							
Public safety							
Parks and recreation							
Community development	12,560			180,227			0
<b>Capital:</b>							
Capital outlay	12,560	0	0	180,227	0		0
<b>TOTAL EXPENDITURES</b>	(12,560)	0	0	(87)	0		14,306
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>							
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in							
Transfers out	0	0	0	0	0		0
<b>NET OTHER FINANCING SOURCES (USES)</b>							
<b>NET CHANGE IN FUND BALANCES</b>	(12,560)	0	0	(87)	0		14,306
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	36,346	1,906	328,173	166	0		86,001
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	\$ 23,786	\$ 1,906	\$ 328,173	\$ 79	\$ 0		\$ 100,307

TOWN OF CHARLESTOWN, RHODE ISLAND

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016

	Special Revenue Funds				Capital Project Funds		
	Ninigret Dog Park	Roof Drainage System Performance Bond	Comprehensive Planning Grant	Special Donations	Open Space 2016	Open Space Acquisitions	Klondike Road
<b>REVENUES:</b>							
Intergovernmental			\$ 15	\$ 46			
Investment income	172			250			
Other	172	\$0	15	296	0	0	0
<b>TOTAL REVENUES</b>							
<b>EXPENDITURES:</b>							
<b>Current:</b>							
General government			5,444				
Public safety							
Parks and recreation	336						
Community development							
<b>Capital:</b>							
Capital outlay					343,961		
<b>TOTAL EXPENDITURES</b>							
	(164)	0	(5,429)	296	(343,961)	0	0
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>							
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in			27,000			14,847	26,728
Transfers out							
<b>NET OTHER FINANCING SOURCES (USES)</b>							
	0	0	27,000	0	0	14,847	26,728
<b>NET CHANGE IN FUND BALANCES</b>							
	(164)	0	21,571	296	(343,961)	14,847	26,728
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>							
	365	0	11,920	75,268	0	(34,003)	(26,728)
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>							
	\$ 201	\$0	\$ 33,491	\$ 75,564	\$ (343,961)	\$ (19,156)	\$ 0

(CONTINUED)

TOWN OF CHARLESTOWN, RHODE ISLAND

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016**

	Capital Project Funds					
	Asphalt Resurfacing	Stormwater Elimination Project	RI DEM - Ninigret Park	Town Capital Maintenance Fund	Columbia Heights Streetscapes Enhancement	DPW Road Engineering
<b>REVENUES:</b>						
Intergovernmental			\$ 7,360			
Investment income						
Other						
<b>TOTAL REVENUES</b>	\$ 0	\$ 0	7,360	\$ 0	\$ 0	\$ 0
<b>EXPENDITURES:</b>						
<b>Current:</b>						
General government						
Public safety						
Parks and recreation						
Community development						
<b>Capital:</b>						
Capital outlay	0	4,918	14,719	118,763	0	0
<b>TOTAL EXPENDITURES</b>	0	4,918	14,719	118,763	0	0
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>	0	(4,918)	(7,359)	(118,763)	0	0
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in			47,516	172,983		96,000
Transfers out						
<b>NET OTHER FINANCING SOURCES (USES)</b>	0	0	47,516	172,983	0	96,000
<b>NET CHANGE IN FUND BALANCES</b>	0	(4,918)	40,157	54,220	0	96,000
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	46,693	324,613	(40,157)	82,861	0	38,448
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	\$ 46,693	\$ 319,695	\$ 0	\$ 137,081	\$ 0	\$ 134,448

TOWN OF CHARLESTOWN, RHODE ISLAND

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2016

	Capital Project Funds				Permanent Funds		Total Non-Major Governmental Funds
	Recreation Bond 2016	Web Based GIS	Pond and Beach. Preservation	Zenis Ellis Trust	Cemetery Fund		
<b>REVENUES:</b>							
Intergovernmental							\$ 198,656
Investment income							428
Other	\$ 6,300						93,651
<b>TOTAL REVENUES</b>	<b>\$ 6,300</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 292,735</b>
<b>EXPENDITURES:</b>							
<b>Current:</b>							
General government							5,444
Public safety							6,743
Parks and recreation							2,032
Community development							192,787
<b>Capital:</b>							
Capital outlay	96,265	6,000					603,911
<b>TOTAL EXPENDITURES</b>	<b>96,265</b>	<b>6,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>810,917</b>
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)</b>	<b>(89,965)</b>	<b>(6,000)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(518,182)</b>
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in			175,000				560,074
Transfers out							(50,000)
<b>NET OTHER FINANCING SOURCES (USES)</b>	<b>0</b>	<b>0</b>	<b>175,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>510,074</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(89,965)</b>	<b>(6,000)</b>	<b>175,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(8,108)</b>
<b>FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR</b>	<b>0</b>	<b>8,000</b>	<b>525,000</b>	<b>950</b>	<b>590</b>	<b>1,901,604</b>	
<b>FUND BALANCE (DEFICIT) AT END OF YEAR</b>	<b>\$ (89,965)</b>	<b>\$ 2,000</b>	<b>\$ 700,000</b>	<b>\$ 950</b>	<b>\$ 590</b>	<b>\$ 1,893,496</b>	

(CONCLUDED)

TOWN OF CHARLESTOWN, RHODE ISLAND  
**TAX COLLECTOR'S ANNUAL REPORT**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2016**

Fiscal Year End	Balance July 1, 2015	Current year Assessment	Additions	(Abatements)	Refunds and Adjustments	Amount to be Collected	Collections	Balance June 30, 2016
2016		\$ 23,638,239	\$ 2,367	\$ 22,339	\$ 49,594	\$ 23,667,861	\$ 23,313,228	\$ 354,633
2015	\$ 376,775			1,385	179	375,569	259,098	116,471
2014	123,085			(100)	10	122,985	48,717	74,268
2013	85,430			9	9	85,440	24,042	61,398
2012	80,469			7	7	80,478	24,042	56,436
2011	61,338					61,345	16,952	44,393
2010	41,105					41,105	13,214	27,891
2009	32,335					32,335	3,239	29,096
2008	34,964					34,964	2,544	32,420
2007	32,175					32,175	350	31,825
2006 and prior	269,286					269,286	607	268,679
		\$ 23,638,239	\$ 2,367	\$ 23,724	\$ 49,699	\$ 24,803,543	\$ 23,706,033	1,097,510

Less: estimated allowance for uncollectible accounts (431,700)

Net property taxes \$ 705,262

Schedule of Most Recent Net Assessed Property Value by Category

Description of Property	Rates	Assessed Valuations	Lew
Real-Property- Residential	\$ 10.11	\$ 2,175,436,200	\$ 21,773,546
Real-Property-Commercial/Industrial	10.11	72,704,800	731,454
Motor Vehicles	13.08	83,770,762	927,053
Tangible and Personal Property	10.11	20,383,134	206,186
<b>Total</b>		<u>2,352,294,896</u>	<u>\$ 23,638,239</u>

Exemptions (35,004,526)

Net Assessed Values \$ 2,317,290,370

Reconciliation of Current Year Property Tax Revenue

Current year collections \$ 23,706,033

Adjustments and reversals

Add: Revenue collected 60 days subsequent to fiscal year ended June 30, 2016 126,099

Less: Prior year revenue collected 60 days subsequent to fiscal year ended June 30, 2015 (113,203)

Less refunds and adjustments (50,598)

Current year property tax revenue \$ 23,668,331



# TOWN OF CHARLESTOWN

## REPORT IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

---





**Gerard R. Cayer**  
CPA, MST

**Mark V. Caccia**  
CPA, MST

**Donna T. Caccia**  
CPA, MST, CFP™

**INDEPENDENT AUDITOR'S  
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Town Council  
Charlestown, Rhode Island

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Charlestown, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town of Charlestown's basic financial statements, and have issued our report thereon dated December 23, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Charlestown's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Charlestown's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Charlestown's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Charlestown's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cayer Caccia, LLP*

December 23, 2016



